# The Crisis of Police Liability Lawsuits

00 fm signorelli cx2 6/9/06 3:24 PM Page

# The Crisis of Police Liability Lawsuits Prevention and Management

Walter P. Signorelli, Esq.

CAROLINA ACADEMIC PRESS Durham, North Carolina 00 fm signorelli cx2 6/9/06 3:24 PM Page

Copyright © 2006 Walter P. Signorelli, Esq. All Rights Reserved

#### Library of Congress Cataloging-in-Publication Data

Signorelli, Walter P.

The crisis of police liability lawsuits : prevention and management / by Walter P. Signorelli, Esq.

p. cm. Includes index. ISBN 1-59460-228-X

1. Tort liability of police--United States. I. Title.

KF1307.S545 2006 344.7305'2--dc22

#### 2006012316

Carolina Academic Press 700 Kent Street Durham, North Carolina 27701 Telephone (919) 489-7486 Fax (919) 493-5668 www.cap-press.com

Printed in the United States of America

## **Table of Contents**

About the Author	ix
Introduction	xi
Chapter One The Battle	1
Chapter Two Differences Between Criminal and C	ivil Actions 11
Standards of Proof	11
Self-incrimination	12
Summons and Complaint	12
Pretrial Discovery	13
Federal Courts	13
Penalties and Damages	13
Liability for Conduct of Others	14
Depositions	15
Chapter Three The Expansion of Liability	
and the Dissolution of Defenses	19
Civil Rights Claims and Municipal Liability	19
Federal Nullification of State Law	22
Curtailing Qualified Immunity for Police	28
Chapter Four Tactics Used by Attorneys to Undern	nine
and Manipulate Police Witnesses	35
Fatigue	35
Getting the Witness to Talk	36
Low-key Approach	37
Combative Approach	37
Avoiding the Main Issue	41
Switching from Subject to Subject	41
Mixing Up the Chronology of the Event	42
Questions Designed to Manipulate Witnesses	43
Compound Questions	49
Forced-choice Questions	49
Ouestions about Conversations	50

### vi CONTENTS

Questions Designed to Imply a Cover up	50
Questions Designed to Imply a Cover-up Questions about Conversations with Counsel	50
Prior Inconsistent Statements	53 54
	55
Discrepancies and Omissions in Written Reports	
Chapter Five Survival Tactics for Defendants and Witnesses	59
Preparation	59
Conservation	60
Perspective	61
Recognition	61
Do Not Be Subservient	62
Maintain Your Options	62
Do Not Volunteer Information	63
Do Not Volunteer an Emotional Response	66
Do Not Be Persuaded to Keep Talking	67
I Don't Know versus I Don't Recall	68
Do Not Debate	71
Do Not Endeavor to Remember Every Detail	74
Do Not Agree to Absolutes	75
Getting out the Primary, Necessary, and Important Fact	75
Exact Measurements of Distance and Time	78
Switching of Topics and Interruptions	80
Challenges to Truthfulness	84
Do Not Lie	84
Be Honest about Profanity	85
Do Not Lie about Racial Slurs	86
Have You Discussed the Case?	88
Impeachment by Prior Inconsistent Statements	89
Confronted with Errors or Omissions in Reports	89
Chapter Six Understanding the Complexities	
of the Questioning Process	91
Objections to Form	91
Reserved Objections	92
Objections Raised on Substantive Evidentiary Grounds	93
Opinions-Speculations-Assumptions-Conclusions	95
Cross-examination Despite Objections	96
Chapter Seven Circumstances Conducive to Lawsuits	103
-	103
Dismissal of Criminal Charges	
Suspect Killed by Police	105
Conflicting Police Testimony	107

#### CONTENTS vii

Inaccurate Official Reports	
Records as Weapons	112
New and Developing Theories of Liability	116
Chapter Eight Videotapes, Racism, and Police Brutality	119
Chapter Nine The Exclusionary Rule and Tailored Testimony	125
Chapter Ten At the Trial	133
Chapter Eleven What Police Agencies Should Not Do	141
Overly Specific Written Regulations	141
Use of Force	142
Choke Holds	146
Emotionally Disturbed Persons	147
Chapter Twelve What Police Agencies Should Do:	
Seven Recommendations	151
1. Training	151
2. Provide Sufficient Resources for Arrest Processing	152
3. Ensure Proper Prosecutions of Arrests	152
4. Ensure Documentation of Probable Cause	153
5. Reestablish Semi-Military Discipline and Supervision	154
6. Provide Legal Education	156
7. Instill Professionalism	158
Index	161

00 fm signorelli cx2 6/9/06 3:24 PM Page viii

### About the Author

Walter Signorelli was a member of the New York City Police Department for thirty-one years. He served in ranks from police officer to inspector, held positions as the commanding officer of precincts in Brooklyn and Manhattan, and as an executive officer in the Detective Bureau, the Organized Crime Control Bureau, and the Narcotics Division. He is a graduate of St. John's University School of Law, cum laude, and of the Columbia University Police Management Institute. Since his retirement from the police department in 1998, he has practiced law and acted as a police practices consultant and expert witness for both plaintiffs and defendants in numerous police-liability lawsuits. Currently, he is an adjunct professor of law and police science at John Jay College of Criminal Justice and at St. John's University, School of Professional Studies. 00 fm signorelli cx2 6/9/06 3:24 PM Page

### Introduction

While I was a member of the New York City Police Department from 1967 to 1998, I was well aware of the hazards police officers faced from potential lawsuits, but I did not realize the full extent of police vulnerability until I retired and became a participant in the lawsuit process. During my practice as an attorney and a consultant, I have noted the dramatic increase in the number of lawsuits against police, the expanding types of theories on which to sue, and the exorbitant jury awards given to some undeserving plaintiffs. I have also noticed the patterns of recurring mistakes made by officers—mistakes that have allowed attorneys to prove liability even when the officers had acted in good faith and in accordance with their responsibilities.

Many lawsuits against the police are justified and serve the purpose of obtaining compensation for injured plaintiffs. Many more are unjustified, and proceed through the legal system only because police officers have been ill prepared to defend themselves and their departments. Some of the more egregious cases that have resulted in coerced settlements or unjust verdicts against the police have encouraged further lawsuits. As the number of successful lawsuits increases, the implications for law enforcement are profound. Levels of police morale, public confidence, and the recruitment of qualified candidates are showing severe signs deterioration.

The explosion of federal lawsuits through civil rights actions has magnified the problem, and has increased the potential liability of police supervisors, agencies, and the municipalities that employ them.

A premise of this book is that police officers are unnecessarily losing cases through inadequate awareness and preparation, and they unwittingly provide the ammunition for attorneys to use against them.

I attempt to raise awareness of these critical issues and to instruct law enforcement personnel regarding the risks they take and the common mistakes that increase their vulnerability. The book is also designed to train officers on how to conduct themselves during deposition examinations and trial testimony. Several chapters discuss the differences between criminal law, state

#### xii INTRODUCTION

tort law, and federal civil rights litigation, and the different roles police officers play in each category. The history and more recent developments of police-liability law are outlined.

Actual case summaries and transcripts of testimony are used as examples. Some of these have been abridged and altered to avoid the unnecessary identification of the participants. These examples illustrate the tactics used by attorneys to undermine the credibility and positions of police witnesses. They also illustrate proper and improper responses that police witnesses have given, and the results of these responses.

Police practices and procedures that tend to expose police agencies to liability are discussed. The exclusionary rule in criminal law, tailored testimony, and the disastrous consequences of even minor falsehoods are highlighted. Finally, strategies and recommendations for changes that will help prevent liability are offered.

The information and materials in this book are presented for general discussion, training, and educational purposes only and are not meant to be a source of legal advice to be applied to a particular case. Law enforcement officers and agencies should consult their attorneys for specific legal advice.