North Carolina Fire Law

Second Edition

C. Barrett Graham

CAROLINA ACADEMIC PRESS

Durham, North Carolina

Copyright © 2010 by C. Barrett Graham All rights reserved.

Library of Congress Cataloging-in-Publication Data

Graham, C. Barrett.

North Carolina fire law / C. Barrett Graham. -- 2nd ed.

p. cm.

Includes bibliographical references and index.

ISBN 978-1-59460-840-7 (alk. paper)

1. Fire departments--Law and legislation--North Carolina. 2. Fire fighters--Legal status, laws, etc.--North Carolina. 3. Fire prevention--Law and legislation--North Carolina. I. Title.

KFN7781.G73 2010 344.75605'377--dc22

2010009994

CAROLINA ACADEMIC PRESS 700 Kent Street Durham, North Carolina 27701 Telephone (919) 489-7486 Fax (919) 493-5668 www.cap-press.com

Printed in the United States of America.

Sharyne, my wife;

my parents,

Ruby B. Graham

and

John B. Graham, MD Alumni Distinguished Professor of Pathology Professor Emeritus University of North Carolina-Chapel Hill (January 26, 1918–September 25, 2004);

and

North Carolina's Firefighters

Contents

Preface		xiii
Acknowled	gments	xv
Chapter 1	Organization and Sources of the Law	3
Federal I	Law	3
North C	arolina Law	7
Chapter 2	The Courts System	13
Federal (Courts	14
North C	arolina Courts	15
The Role	e of the Courts	17
Miscella	neous	18
Chapter 3	Creation and Organization of Fire Departments	21
Introduc	tion	21
Paid or 0	Career Fire Departments	21
Voluntee	Volunteer Fire Departments	
Combina	Combination Departments	
The Role	e of the Volunteer	26
Chapter 4	The Authority to Act	29
Chapter 5	Investigations and Inspections	33
Basics		33
Michigar	ı v. Tyler 436 U.S. 499 (1978)	34
Michigar	ı v. Clifford 464 U.S. 287 (1984)	36
North C	arolina	39

NCGS 15-27.2 Administrative Search	
and Inspection Warrants	39
Fire Investigations	44
Cause and Origin (C&O) Investigations	45
Investigation of Incendiary Events Fire Inspections	48 51
The hispections	31
Chapter 6 Apparatus Operations	59
Introduction	59
Rules of the Road	59
Traffic Control	61
Operator Licenses	62
Registration	64
Privately Owned Vehicles (POVs)	64
Chapter 7 Mutual Aid	67
Chapter 8 Nonprofit Corporation Operations	71
Creation	71
Membership	72
Rules, Regulations, and SOGs	73
Chain of Command	74
Meetings	75
Conduct	76
Assets	77
Corporate Dissolution	78
Distributions and Payments	78
Administrative Dissolution	79
Judicial Dissolution (NCGS 55A-14-30,	
Together with the Statutes Following)	80
Merger (NCGS 55A-11-01, Together	
with the Statutes Following)	80
Ultra Vires (NCGS 55A-3-04)	81
Chapter 9 Finance and Districts	83
Introduction	83
I. Acquisition of the Funding	84
Municipal and County Departments	84

	Contents	ix
Volunteer Fire Departments		85
II. Spending the Funds		91
Chapter 10 Employment Law		93
Introduction		93
Hiring		94
Selection		95
Drug Testing and Searches at Work		99
Firing		100
Family and Medical Leave Act of 1993 (FMLA)		102
Wages and Hours		103
Basics		103
Federal		104
State		107
Occupational Safety and Health (OSHA)		107
Basics		107
Workers' Compensation		109
Woodson v. Rowland 329 N.C. 330 (1991)		110
Sexual Harassment		112
Chapter 11 Benefits		115
Introduction		115
North Carolina Benefits		115
Firemen's Relief Fund		115
Appropriated Relief Fund (Firemen's Relief		
Fund of North Carolina)		118
State Fire Protection Grant Fund		119
North Carolina Firemen's and Rescue		
Squad Workers' Pension Fund		119
Volunteer Fire Department Grants (NCGS 58-	87-1)	124
Volunteer Rescue/EMS Grants (NCGS 58-87-5	5)	125
Volunteer Safety Workers' Workmen's		
Compensation Fund (NCGS 58-87-10)		126
Rescue Squad Workers' Relief Fund		
(Chapter 58, Article 88)		126
North Carolina Death Benefit		
(NCGS 143-166.1, and Statutes Following)		128

North Carolina State Firemen's Association Death Benefit Miscellaneous	
Federal Benefits	129
Public Safety Officers' Benefit Program (PSOB)	130
Assistance to Firefighters Grant Program	131
Chapter 12 Hazardous Materials (HAZMAT)	133
Introduction	133
North Carolina HAZMAT Law	134
Identification (Hazardous Chemicals Right to Know Act) Responding (North Carolina Hazardous	135
Materials Emergency Response Act)	140
Federal HAZMAT Law	142
Chapter 13 NFPA 1403	145
Chapter 14 Junior Firefighters	151
Chapter 15 Unlawful Burning	157
Introduction	157
Arson (NCGS 14-58)	157
Public Buildings (NCGS 14-59) and	
Educational Institutions (NCGS 14-60)	158
Fire Stations, Rescue Squads, Bridges, Certain Houses	
(NCGS 14-61) and Other Buildings (NCGS 14-62)	159
Buildings Under Construction (NCGS 14-62.1)	160
Churches and Religious Buildings (NCGS 14-62.2)	160
Vessels (NCGS 14-63)	161
Tobacco Houses and Gin Houses (NCGS 14-64)	161
Fraudulent Burning of Dwelling Houses (NCGS 14-65)	161
Burning Personal Property (NCGS 14-66)	162
Other Buildings (NCGS 14-67.1)	162
Miscellaneous Misbehavior	163
Explosive or Incendiary Devices	
Bomb Threats (NCGS 14-69.1, and Statutes Following)	164
Woods and Brush Fires	

Contents	xi

Chapter 16 Liability	169
Overview	169
A Short Glossary	
Duties	175
Constitutional Rights	176
Mutual Aid	180
Service Delivery	180
Apparatus Operations	182
HAZMAT	184
Occupational Safety and Health (OSH/OSHA)	186
Hiring	188
Firing	190
Health Insurance Portability and Privacy Act (HIPPA)	191
Sexual Harassment	192
Corporate (Nonprofit)	192
Defenses	193
Sovereign Immunity	194
Corporate (Nonprofit)	200
General Immunity for VFDs (NCGS 58-82-5)	202
Geiger, Luhmann, NCGS 58-82-5, and NCGS 69-25.8	204
The Good Samaritan	205
Emergency Management (NCGS 166A-14)	206
Volunteers (NCGS 1-539.10)	
Common Law Defenses (Court-Established Rules)	208
Contributory Negligence	208
Assumption of Risk	210
Sudden Peril or Emergency	210
Acts of God	211
Age	211
The Role of Insurance	212
From a Lawyer's Viewpoint	213
Bibliography	215
Index	217

Preface

To the student:

Please keep the following in mind when working with these materials.

- This book is not intended as a detailed discussion of the law applicable to the fire service (lawyers call such books "hornbooks"); rather it is an orientation and survey of guideposts for reference and further study. It consists of an overview of North Carolina and federal law.
- 2. Each state has its own laws and regulations governing its fire service-related activities. This means that when you cross a state line, the rules will change. The law discussed herein, for the most part, is that which is applicable only in North Carolina.
- 3. Legislative activities and court rulings have a continuous influence on law. Consequently, the law is subject to frequent, and often unannounced, changes. As a result, a student of law must not assume that what the law is today will remain the law forever. A serious student of a body of law must monitor it constantly and identify the changes in order to use it effectively, or, at the very least, the student must check for changes before making an important decision based upon what the law or rule "used to be."
- 4. This text is intended to provide effective research tools for both the first-time student and the supervisor.

Acknowledgments

This project represents the most recent step in an academic adventure which began in 1991 when the late Emmel Coggins (former firefighter, Fire Service Instructor, regional training coordinator, and fierce advocate for North Carolina's Community Colleges) shanghied me into writing a course for firefighters dealing with civil liability. Emmel, you may have created a monster. Thanks, old man, wherever you are, for your advice and support. Thanks are due to my wife Sharyne, for her patience, support, and occasional boots to the rear, all of which combined to keep this project moving; to two distinguished professors, John B. Graham, MD, and John G. Barrett, PhD, who unhesitatingly encouraged me to pursue this project at its beginning; and to my parents, who saw to it that I received a decent education, my efforts to the contrary notwithstanding.

In my wanderings through academia, one person who was to have a profound effect upon on many of us who studied under him was the late Franklin "Frank" Butler. He taught demanding courses in English, writing, and literature at Asheville School (where I graduated on schedule after four years and two summer schools). That which I have done correctly in this book safely can be attributed to Frank's influence. The errors are my fault entirely.

Finally, thanks to the folks at Carolina Academic Press for their assistance in this project and their patience with a rookie author, and to Beverley Guldner and Marilyn Gould for word-processing assistance during the editing of the original manuscript.