# International Taxation Corporate and Individual

**NINTH EDITION** 

Volume 1 Chapters 1–11

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And the seasons they go round and round And the painted ponies go up and down We're captive on the carousel of time We can't return we can only look Behind from where we came And go round and round and round In the circle game

. . .

And they tell him take your time it won't be long now Till you drag your feet to slow the circles down.

The Circle Game by Joni Mitchell

Instead of slowing it down, with the help of family and friends, I will try to outrun it.

PFP

# **Contents**

## **Volume 1: Outbound**

Preface	xxi
Approach and Purpose	xxi
Coverage	xxii
Legislative Changes	xxii
Abbreviations and Terms	xxii
Relevant Dates and Reader Input	xxiii
Acknowledgments	xxiii
Introduction	XXV
Overview	XXV
Some Fundamental Questions	XXV
Taxation of Domestic and Foreign Individuals and Corporations	xxvi
Foreign Tax Credit	xxvii
Certain Special Regimes	xxvii
No Ruling Position of Service	xxviii
The World Becomes Geometric	xxix
Chapter 1 · Residency	3
§1.01 Overview of Taxing Structure for Domestic Individuals	3
§ 1.02 Overview of Taxing Structure for Domestic Corporations	4
§ 1.03 Residency Classification for Foreign Entities	6
§ 1.04 Citizenship	12
§ 1.05 Residency Classification of Individuals	12
§ 1.06 Green Card Test	13
§ 1.07 Substantial Presence Test	14
§ 1.08 Thirty-Day De Minimis Rule	15
§ 1.09 Tax-Home Exception	16
§ 1.10 Exempt and Other Special Categories of Individuals	17
§1.11 First-Year Residency Election	19
§ 1.12 Residency Commencement and Termination	20
§ 1.13 Split Taxable Years	22
§ 1.14 Residency and Tax Treaties	25
§ 1.15 Residency Elections of Sections 6013(g) and 6013(h)	25
§1.16 Advantages and Disadvantages of Resident Status	27
Chapter 2 · Source Rules	31
§2.01 Introduction	31
§2.02 Source Rules for Interest	33
§2.03 Exceptions to Interest Source Rule	36
§ 2.04 Source Rules for Dividends—Generally	38
§2.05 Dividends from United States Corporations	39

§ 2.06	Dividends from Foreign Corporations	39
§2.07	Source Rules for Personal Services Compensation	40
§2.08	Source Rules for Rents and Royalties	44
	The Cascading Royalties Problem	46
	Source Rules for Dispositions of United States Real Property Interests	48
	Source Rules for Sales of Personal Property	49
	Sales of Inventory Property	49
	Sales of Non-Inventory Property	53
	Underwriting Income, Social Security Benefits, and Income from	
•	Guaranty of Debt	58
§2.15	Section 862—Income from Sources Without the United States	58
	Sources of Income Not Specifically Covered by Sections 861 and 862	59
	Section 863(b)—Mixed Source Income	59
	International Communications Income	60
-	Transactions Involving Computer Programs	61
	Source Rules for Other Income	63
-		
Chapter .	3 · The Section 911 Exclusion: Taxation of United States Citizens	<b>6</b> 5
62.01	Working Abroad	65
-	Taxation of Americans Abroad—Introduction	65
	Eligibility for the Section 911 Exclusion	67
-	Tax Home Standard	69
-	Bona Fide Residence Test	71
	Physical Presence Test	77
	The Foreign Source Earned Income Limitation: Section 911(b) Generally	79
	Deferred Payments	81
	Amounts Received from a Sole Proprietorship or Partnership	81
-	Other Amounts	82
-	Limitation on the Amount of the Exclusion	83
	Employer-Provided Housing Exclusion	84
	Self-Provided Housing	87
	Camps	87
	Computing the Foreign Earned Income Exclusion	88
-	Election Procedures	92
-	Services of Partners	92
-	Tax Treaties	97
\$3.18	Section 911 Exclusion and Marginal Rates	97
Chapter 4	4 · Export Sales	99
	Introduction	99
§4.02	Background of DISCs	101
	DISC Qualification Requirements—Generally	102
	Gross Receipts Requirement for DISCs	102
	Assets Requirement for DISCs	103
	Deficiency Distribution to Meet DISC Qualification Requirements	104
	Termination of DISC Election	104
	Pricing Rules for DISCs and Related Suppliers—Section 994	
-	Allocation Yardstick	105
§4.09	Imputation of DISC Corporate Income to Shareholders	106
	Interest Charge on DISC-Related Deferred Tax Liability	107

§4.11	Division of DISC Earnings and Profits	108
	Taxation upon Disqualification of DISC Status or Sale of DISC Stock	109
	Interaction of DISC Rules with Other Rules	109
§4.14	Restrictions on DISC Utilization	110
§4.15	Requirements for FSC Status	110
	Effect of FSC Status—Overview	112
§4.17	FSC Rules After Repeal	114
	Overview of the ETI Exclusion	114
§4.19	Phase Out of ETI	115
§4.20	Section 199 Deduction: Income Attributable to Domestic	
	Production Activities	116
Chapter 5	5 · Tax Treaties	121
§5.01	Overview	121
§5.02	Interpretive and Supplementary Materials	122
	Tax Treaties and Double Taxation	123
§ 5.04	Persons Eligible for Treaty Benefits	124
§ 5.05	Anti-Treaty Shopping Clauses	126
§5.06	Non-Discrimination Clauses	128
§5.07	Competent Authority Procedures	130
§5.08	The Taxation of Business Profits—Generally	133
§ 5.09	Fixed Place of Business	134
§5.10	Duration of Permanent Establishment	135
§5.11	Use of Another's Fixed Place of Business	135
§5.12	Use of Agents	136
§ 5.13	Dependent Agents	137
§ 5.14	Agents versus Purchasers	137
§ 5.15	Agents versus Lessees	137
§ 5.16	Scope of Business Profits Article	137
§ 5.17	Business Profits Attributable to a Permanent Establishment	139
§ 5.18	Dependent Personal Services—Employees	141
§ 5.19	Independent Personal Services—Independent Contractors	142
	Students, Teachers, and Apprentices	143
-	Artists and Athletes	143
§5.22	Passive Income	144
§ 5.23	Partnerships and LLCs in the Treaty Context	147
	6 · Foreign Tax Credit	151
-	Introduction	151
-	Credit versus Deduction	152
	Timing of the Credit: Section 905	154
	Persons Eligible to Take the Credit	157
	Creditable Taxes—General Principles	158
	Requirements for Credit	171
	Taxes on Business Income	175
	Taxes on Dividends, Interest, and Other Passive Income	179
	Taxes on Compensation	179
	Separate Levies	180
-	Taxes In Lieu Of Income Taxes: Section 903	181
§6.12	Denial of Credit for Taxes Paid to Certain Countries	183

Contents ix

\$6.13	Corporations Eligible to Utilize the Foreign Tax Credit—Domestic	
	Stockholders in Foreign Corporations: Section 902	184
§6.14	Calculating the Taxes Deemed Paid by Domestic Corporations	187
§6.15	Section 78 Gross-Up	190
§6.16	Additional Issues Arising Under Section 902	191
§6.17	Section 904 Limitation Upon the Amount of Taxes Which May Be	
	Credited—In General	191
§6.18	Separate Computations of the Overall Section 904 Limitation	195
§6.19	Two Variations on the Section 904 Limitation: Capital Gains and Losses	198
	Carryback and Carryover of Excess Taxes Paid: Section 904(c)	200
§6.21	Recapture of Foreign Losses: Section 904(f)	202
§6.22	Reduction of Credit for International Boycott Involvement: Section 908	209
§6.23	Dividends-Received Deduction—Generally	210
§6.24	Deduction for Dividends Received from Domestic Corporations	210
§6.25	Deduction for Dividends Received from Foreign Corporations	211
§6.26	Allocation and Apportionment of Expenses by United States Persons—	
	In General	213
§6.27	Allocation Process	214
§6.28	Apportionment Process	215
	Interest Expense	216
	Research and Development Expenses	218
	Other Expenses	219
§6.32	Affiliated Groups	221
Chapter 7	7 · Controlled Foreign Corporations	223
§ 7.01	Introduction	224
§7.02	Advantages of Tax Deferral	225
§7.03	Intent Behind the Controlled Foreign Corporation (CFC) Provisions	226
§ 7.04	Overview of the Controlled Foreign Corporation Provisions	226
	United States Ownership Standard	227
§ 7.06	Stock Ownership for Purposes of Controlled Foreign Corporation	
	Status: Section 958	231
	Modification to Controlled Foreign Corporation Status	234
	Amount of Imputed Income—In General	234
§ 7.09	Determining Ownership for Purposes of Income Inclusion:	
	Section 958(a)	235
	Section 951 Inclusion and Computation: Basic Categories—In General	237
	Pro Rata Amount of Subpart F Income	238
	Subpart F Income—Generally	240
	Income from the Insurance of Foreign Risks	241
	Foreign Base Company Income—Generally	244
	Foreign Personal Holding Company Income	244
	Foreign Base Company Sales Income—In General	247
§7.17	Foreign Base Company Sales Income—Exempt Manufacturing and	250
65.10	Same-Country Activities	250
	Branch Activity: Special Rules	254
	Foreign Base Company Services Income	258
\$ 7.20	Foreign Base Company Oil Related Income	259

Contonto	:
Contents	ΧI

\$7.21	Allocation of Deductions to Base Company Income: Rules and	
	Limitations	260
	Special Exceptions to Foreign Base Company Income	260
	De Minimis and Full Inclusion Rules	261
§7.24	High-Taxed Income Exception	261
§7.25	Policy-Based Subpart F Categories: Amounts Attributable to	
	International Boycotts, Foreign Bribes, and Restricted Countries	262
§7.26	Earnings and Profits Limitation on Subpart F Income	263
§7.27	Investment in United States Property	264
§7.28	Definition of United States Property	267
§7.29	Basis Adjustments—Increases	270
§7.30	Basis Adjustments—Decreases	271
§7.31	Exclusions from Gross Income—Previously-Taxed Earnings and	
	Profits	271
§7.32	Earnings and Profits	273
§7.33	Priority Rules for Distributions	273
§7.34	Shareholder Taxation as a Domestic Corporation—Section 962	
	Election	274
§7.35	Controlled Foreign Corporation Interaction with the Foreign Tax	
	Credit—Section 902 Implications	275
§7.36	Section 904 Implications	278
§7.37	Denial of Section 164 Deduction Where Section 960 Is Utilized	279
§7.38	Interaction of the CFC Provisions with Other Code Provisions	279
§7.39	Taxable Year of a Controlled Foreign Corporation	280
	Dispositions of Stock in Controlled Foreign Corporations—	
	Section 1248	281
§7.41	Shareholders and Transactions Subject to Section 1248	282
	Transactions Exempt from Section 1248	284
	General Limitation on Amount of Gain Recaptured	284
	Controlled Foreign Corporation Earnings and Profits and Recapture	
	Limitation	285
§7.45	Limitation on Individual Tax Liability: Basic Formula	286
	First Component of Individual Tax Liability Limitation	286
	Second Component of Individual Tax Liability Limitation	287
	•	
Chapter	8 · Passive Foreign Investment Companies and Other	200
60.01	Anti-Deferral Measures	289
-	Introduction (PEIC)	290
\$8.02		201
60.00	Status—Sections 1291, 1293, and 1296 Regimes	291
	Pedigreed, Unpedigreed, and Non-Qualifying Funds	293
\$8.04	Classification of a Passive Foreign Investment Company: The Passive	20
	Income and Passive Assets Tests	294
	Exceptions to Passive Foreign Investment Company Status	299
\$8.06	Section 1291 Tax and Interest Regime—Excess Distributions and	
	Dispositions	299
-	Mechanics of Section 1291	302
-	Deferred Tax Amount	304
\$8.09	Taxation of Non-Recognition Transactions	305

\$8.10	Removing the Section 1291 Taint—In General	306
\$8.11	Deemed Sale Election	306
\$8.12	Deemed Dividend Election	307
\$8.13	Qualifying Electing Fund (QEF) Regime: Current Inclusion and	
	Taxation of PFIC Earnings	308
\$8.14	QEF Election	309
§8.15	Current Section 1293 Taxation of United States Shareholders Electing	
	QEF Status	310
\$8.16	Special Exclusions for Non-Tax Haven Income	311
§8.17	Persons Taxable	312
\$8.18	Safeguards Against Double Taxation of PFIC Earnings	314
	Deemed Paid Credit	315
\$8.20	Election to Extend Time for Payment of Tax on Section 1293 Imputed	
	Income	315
\$8.21	Annual Reporting Requirements for PFIC Shareholders	316
	Special Characterization and Basis Rules for PFIC Stock	317
§8.23	Co-Ordination of the PFIC Provisions and the Foreign Tax Credit	
	Rules	318
\$8.24	Interaction of Passive Foreign Investment Company Provisions and	
	Other Code Sections	319
\$8.25	Anti-Deferral and the Accumulated Earnings Tax on Foreign	
	Corporations	319
Chapter	9 · Section 367: Outbound Transfers of Property	323
-	Introduction	323
-	Outbound Property Transfers: General Principles of Section 367(a)	324
	Gain Recognized Under Section 367(a)	325
	Active Trade or Business Exception to Section 367(a)—In General	326
	Leased Property	328
	Property Expected to be Sold or Disposed of by Transferee	329
	Foreign Branch Loss Recapture Provisions	330
	Outbound Transfers of Foreign Corporate Stock or Securities	333
	Outbound Transfers of Domestic Corporate Stock or Securities	338
	Transfers of Intangible Assets	339
	Treatment of Transfers of Foreign Transferee Stock as Sale of	337
y > • • • •	Intangible Property	341
§9.12	Dispositions of Transferred Intangible Property	344
	Election to Treat Intangible Asset Transfer as a Sale	344
-	Anti-Abuse Rule	345
	Interaction Between Sections 367(d) and 482	346
	Partnerships and Section 367	346
	Outbound Transfers of Depreciated Property	348
	Contributions to Capital	348
	Divisive Reorganizations: Section 355 Transactions	349
	Section 332 Liquidations of Domestic Subsidiaries	350
	-	
Chapter	10 · Section 482: International Transactions Among Related Parties—	252
6100	Outbound	353
-	I Introduction—Section 482	354
910.02	2 International Transactions and Section 482	354

	§ 10.03	Common Control Standard	355
	§10.04	Arm's-Length Standard	356
	§ 10.05	Comparability	358
	§ 10.06	Factors Considered in Assessing Comparability	358
	§ 10.07	Special Circumstances	361
	§ 10.08	Scope of Review under Section 482	362
	§ 10.09	Limitations on Section 482: The Arm's-Length Range	363
		Primary and Correlative Adjustments	364
		Setoff Adjustments	364
		Conforming Adjustments	365
		Blocked Income	366
	-	Choice of the Best Method	367
		Sales of Tangible Property—In General	369
		Comparable Uncontrolled Price (CUP) Method	369
	-	Resale Price Method	371
	-	Cost Plus Method	372
		Comparable Profits Method (CPM)	374
		Profit Split Method	376
		Unspecified Methods	378
		Use of Tangible Property	378
	-	Transfers and Licenses of Intangible Property	379
		Ownership of Intangible Property	380
		Comparable Uncontrolled Transaction (CUT) Method	381
		Unspecified Methods in Intangible Property Transactions	382
	-	Form and Amount of Consideration	383
		Periodic Adjustments for Multi-Year Arrangements	384
		Intangible Property Embedded in Tangible Property	385
		Cost Sharing Arrangements for Intangible Property	386
	-	Provision of Services	390
	-	Loans or Advances—In General	391
		Interest Charge Period	392
		Application of Payments	394
		Rate of Interest	394
	-	Co-Ordination with Other Code Sections	395
		Effects of Section 482 on the Foreign Tax Credit	396
		Accuracy Related Penalties	396
		Tax Treaties and Section 482	397
	\$10.40	Co-ordination of Section 482 and Foreign Taxing Jurisdiction:	
		Competent Authority and Statute of Limitations Issues	397
		Advance Pricing Agreements (APAs)	398
	§ 10.42	Relief under Revenue Procedure 99-32	400
C	hapter 11	· International Partnerships and Partners—Outbound	
	-	Considerations	403
	§11.01	Overview of International Partnerships	403
	§11.02	Definition	404
	§11.03	Aggregate versus Entity Theory in Partnerships	405
		Organization of Coverage	406
	§11.05	Introduction to Classification Issues	407

Contents xiii

§11.06 Classification of Partnerships in General	407
§11.07 Classification of Foreign Partnerships and Foreign Limited Liability	
Companies	410
§11.08 International Consequences of Classification	411
§11.09 Anti-Abuse Rule	413
§11.10 Gain/Loss Recognition on Contribution of Property to a Foreign	
Partnership by a Domestic Partner	416
§11.11 Reporting Requirements	417
§11.12 Determination of Income Source for Citizen and Resident Partners	418
§11.13 Partnerships and the Foreign Tax Credit	424
§11.14 Dispositions of Partnership Interest by Domestic Partners	428
\$11.15 Overview of Tax Treaties	432
\$11.16 Residence and Treaty Coverage	433
§11.17 Section 367 and Partnerships	435
Appendix A · United States Model Income Tax Convention of	
November 15, 2006	439
Appendix B · United States Model Technical Explanation Accompanying the	
United States Model Income Tax Convention	
of November 15, 2006	463
	543
Statutes Treasury Regulations	562
Revenue Rulings	584
Revenue Procedures	588
Private Letter Rulings	589
Technical Advice Memoranda	591
General Counsel Memoranda	592
Notices	593
Table of Cases	594
Index	606
Volume 2: Inbound	
volulile 2. Iliboullu	
Preface	xxi
Approach and Purpose	xxi
Coverage	xxii
Legislative Changes	xxii
Abbreviations and Terms	xxii
Relevant Dates and Reader Input	xxiii
Acknowledgments	xxiii
Introduction	XXV
Overview	XXV
Some Fundamental Questions	XXV
Taxation of Domestic and Foreign Individuals and Corporations	xxvi
Foreign Tax Credit	xxvii
Certain Special Regimes	xxvii
No Ruling Position of Service	xxviii
The World Becomes Geometric	XX1X

C	hapter 12	2 · Non-Residency	3
	§12.01	Overview of Taxing Structure for Non-Resident Individuals	3
	§12.02	Overview of Taxing Structure for Foreign Corporations	4
	§ 12.03	Residency Classification for Foreign Entities	4
	§12.04	Citizenship	10
	§ 12.05	Residency Classification of Individuals	10
	§ 12.06	Green Card Test	11
	§12.07	Substantial Presence Test	12
	§12.08	Thirty-Day De Minimis Rule	13
	§ 12.09	Tax-Home Exception	13
	§12.10	Exempt and Other Special Categories of Individuals	15
	§12.11	First-Year Residency Election	17
	§12.12	Residency Commencement and Termination	18
		Split Taxable Years	20
		Residency and Tax Treaties	23
	§ 12.15	Residency Elections of Sections 6013(g) and 6013(h)	23
	\$12.16	Advantages and Disadvantages of Resident Status	25
C	hapter 13	3 · Tax Treaties—An Overview	29
		Overview	29
		Negotiation of Treaties	29
	§ 13.03	Ratification of Treaties	30
		Interpretive and Supplementary Materials	32
	§ 13.05	Tax Treaties and Double Taxation	32
	§13.06	Relationship of Tax Treaties to United States Federal Law	34
		Persons Eligible for Treaty Benefits	37
		Saving Clauses	39
		Anti-Treaty Shopping Clauses	40
		Non-Discrimination Clauses	43
		Competent Authority Procedures	45
	§ 13.12	Exchange of Information and Enforcement of Tax Claims	49
C	-	4 · Tax Treaties and Business Income	51
	-	The Taxation of Business Profits — Generally	51
		Carrying On a United States Business	52
	•	Fixed Place of Business	52
	-	Duration of Permanent Establishment	55
	-	Use of Another's Fixed Place of Business	56
		Use of Agents	56
		Dependent Agents	57
		Agents versus Purchasers	58
		Agents versus Lessees	58
	\$14.10	•	59
	\$14.11		60
	-	Determination of Income Attributable to a Permanent Establishment	61
	§ 14.13	Allocation and Apportionment of Expenses to a Permanent	
	61411	Establishment	64
	-	Waiver of Business Profits Article Protection	66
	-	Tax Treaties and the Branch Profits Taxes The Branch Profits Tax on Farnings	66
	91416	THE Branch Profits 12Y on Farnings	67

Contents xv

§ 14.17	The Branch Profits Taxes on Interest	69
§ 14.18	Qualified Residents	69
-	Tax Treaties and Section 482	70
	Dependent Personal Services — Employees	71
	Independent Personal Services — Independent Contractors	73
	Students, Teachers, and Apprentices	75
	Artists and Athletes	76
Chapter 1	5 · Tax Treaties and Passive Income	77
_	Introduction	77
•	Dividends	78
	Distributions Which Are Not Dividends	79
-	Interest	80
-	Treaty Exemptions versus Portfolio Interest Exception	82
	Royalties	82
	Cascading Royalties	83
	Gains from the Disposition of Property	85
	Income from Real Property	86
	Private Pensions	86
-	Social Security Benefits and Other Public Pensions	87
	Annuities	87
	Alimony and Child Support	87
	Residual Income Clauses	88
-	Passive Income and the Use of Partnerships and Limited Liability	
3	Companies	88
§ 15.16	Computation of United States Tax Liability under a Tax Treaty	97
	Disclosure of Treaty-Based Return Positions	98
Chapter 16	6 · Source Rules	101
§16.01	Introduction	101
§ 16.02	Source Rules for Interest	104
§ 16.03	Exceptions to Interest Source Rule	106
§ 16.04	Source Rules for Dividends—Generally	108
§ 16.05	Dividends from United States Corporations	109
§ 16.06	Dividends from Foreign Corporations	110
§ 16.07	Source Rules for Personal Services Compensation	111
§ 16.08	Source Rules for Rents and Royalties	115
	The Cascading Royalties Problem	118
§ 16.10	Source Rules for Dispositions of United States Real Property Interests	120
§16.11	Source Rules for Sales of Personal Property	121
§16.12	Sales of Inventory Property	121
§16.13	Sales of Non-Inventory Property	125
§16.14	Underwriting Income, Social Security Benefits, and Income from	
	Guaranty of Debt	130
§ 16.15	Section 862—Income from Sources Without the United States	130
\$16.16	Sources of Income Not Specifically Covered by Sections 861 and 862	131
§16.17	Section 863(b)—Mixed Source Income	132
§16.18	International Communications Income	133
\$16.19	Transactions Involving Computer Programs	133
§16.20	Source Rules for Other Income	135

	C	ontents	xvii
Chapter 17	7 · Trade or Business Status		137
-	Introduction		137
•	Trade or Business Status—Generally		138
	Performance of Services		140
-	De Minimis Exception for Nominal Services		141
	Real Property		142
	Election to Tax Real Property Income on a Net Basis		143
	Dispositions of United States Real Property Interests		144
	Sales Activity		145
-	Purchasing Activity		147
	Representative Office Activity		148
	Stewardship Activities of Foreign Parent Companies		149
	Board Meetings		149
	Oil and Gas Activity		150
	Pass Through Entities: Partnerships		150
	Use of Dependent and Independent Agents		151
	Licensees and Lessees		151
-	Trading in Stocks and Securities		152
	Trading via United States Residents		153
	Trading for Own Account		153
	Real Property Interests		155
	Common Law Exemption for Trading in Stocks and Securit	ies	156
	Trading in Commodities		157
	Common Law Exemption for Trading in Commodities		158
	Trading via Partnerships		158
§17.25	No Rulings Policy		159
Chapter 18	8 · Taxation of Foreign Persons		161
§18.01	General Taxing Pattern Applicable to Foreign Persons		161
§18.02	Taxation of Non-Resident Individuals		161
§18.03	Taxation of Foreign Corporations		163
§18.04	Income Described in Sections 871(a) and 881(a)—In Gene	ral	165
§18.27	Interest Expense of Foreign Corporations		169
§18.28	Earnings Stripping Limitation on Interest		171
§18.29	Research and Development Expenses		172
	Other Expenses		173
§18.31			175
§18.32	Tax Treaties		176
	Availability of the Foreign Tax Credit		177
	Expatriation		178
	Relationship of Section 877 to Tax Treaties		181
	Branch Profits Taxes—In General		184
§ 18.37	Branch Profits Tax on the Dividend Equivalent Amount		185
	9 · Dispositions of Investments in United States Real Prope	rty	187
\$19.01	e		187
\$19.02	e i		189
§ 19.03		tively	101
6100:	Connected to a United States Trade or Business		191
\$ 19.04	Direct Investment in United States Real Property		192

§ 19.05	United States Real Property Interests	192
§ 19.06	Dispositions	195
§ 19.07	Indirect Investment—Interests Held Through Domestic	
	Corporations	196
§ 19.08	United States Real Property Holding Corporations	197
	Indirect Investment—Interests Held Through Foreign Corporations	200
	Distributions by Foreign Corporations	201
	Co-Ordination of Section 897 with Non-Recognition Rules	203
	Relationship of Section 897 to Tax Treaties	206
	Planning Under Section 897	208
Chapter 2	0 · Section 367: Inbound Transfers of Property	209
\$20.01	Introduction	209
\$20.02	Formation of Domestic Corporations by Foreign Transferors	210
\$20.03	Inbound Reorganizations: Domestic Acquisitions of Foreign	
	Corporations	211
\$20.04	Triangular Reorganizations	214
	Section 332 Liquidations of Foreign Subsidiaries by Domestic Parents	215
\$20.06	Foreign-to-Foreign Contributions, Reorganizations, and Liquidations	217
	Divisive Reorganizations: Section 355 Transactions	221
Chapter 2	1 · Section 482: International Transactions Among	
•	Related Parties—Inbound	225
§21.01	Introduction—Section 482	226
\$21.02	International Transactions and Section 482	226
-	Common Control Standard	227
-	Arm's-Length Standard	228
	Comparability	230
	Factors Considered in Assessing Comparability	230
	Special Circumstances	233
	Scope of Review under Section 482	234
	Limitations on Section 482: The Arm's-Length Range	235
	Primary and Correlative Adjustments	236
	Setoff Adjustments	236
	Conforming Adjustments	237
	Choice of the Best Method	237
	Sales of Tangible Property—In General	239
	Comparable Uncontrolled Price (CUP) Method	240
	Resale Price Method	242
-	Cost Plus Method	243
-	Comparable Profits Method (CPM)	245
§21.19		246
	Unspecified Methods	249
§21.21	•	249
§21.22	0 1 /	250
	Ownership of Intangible Property	251
	Comparable Uncontrolled Transaction (CUT) Method	252
	Unspecified Methods in Intangible Property Transactions	253
	Form and Amount of Consideration	254
-	Periodic Adjustments for Multi-Year Arrangements	255

§21.28	Intangible Property Embedded in Tangible Property	256
	Cost Sharing Arrangements for Intangible Property	257
\$21.30	Provision of Services	261
\$21.31	Loans or Advances—In General	262
\$21.32	Interest Charge Period	263
\$21.33	Application of Payments	264
\$21.34	Rate of Interest	264
\$21.35	Co-ordination with Other Code Sections	265
\$21.36	Co-ordination with Customs Pricing and Accuracy Related Penalties	266
§21.37	Tax Treaties and Section 482	267
§21.38	Co-ordination of Section 482 and Foreign Taxing Jurisdiction:	
	Competent Authority and Statute of Limitations Issues	267
\$21.39	Advance Pricing Agreements (APAs)	268
Chapter 22	2 · International Partnerships and Partners—Inbound Considerations	271
	Overview of International Partnerships	272
\$22.02	Definition	272
\$22.03	Aggregate v. Entity Theory of Partnerships	273
	Organization of Coverage	275
\$22.05	Introduction to Classification Issues	276
\$22.06	Classification of Partnerships in General	277
\$22.07	Classification of Foreign Partnerships and Foreign Limited Liability	
	Companies	280
	International Consequences of Classification	285
\$22.09	Anti-Abuse Rule	286
\$22.10	Gain/Loss Recognition on Contribution of Property to a Domestic	
	Partnership by a Foreign Partner	288
	Liability Relief	288
	Contribution of Services	291
\$22.13	Contribution of United States Real Property Interests	292
	Foreign Partners Engaged in Domestic Trade or Business	294
	Sales Partnerships and Trade or Business Standard	295
	Realty Partnerships and Trade or Business Standard	297
§22.17	Investment and Trading Partnerships and Trade or Business Standard	297
	Treaty Exceptions	299
	Determination of Income Source for Non-Resident Partners	301
\$22.20	Sale of Property by a Partner to a Partnership	306
\$22.21	Partnerships and the Foreign Tax Credit—Foreign Partners	307
\$22.22	Current Distributions to a Foreign Partner—Generally	308
\$22.23	Traditional Property Distributions to Foreign Partners	308
§22.24	Distributions of Section 751 Property or United States Real Property	
	Interests to Foreign Partners	309
§ 22.25	Dispositions of Partnership Interests by Foreign Partners—Generally	310
	Dispositions Not Involving Section 751 or Section 897 Property	310
\$22.27	Dispositions Involving Section 751 Property	314
\$22.28	Dispositions Involving Section 897 Property	314
\$22.29	Treaty Considerations	315
\$22.30	Absence of Domestic Trade or Business	315
\$22.31	Overview of Tax Treaties	316

Contents xix

#### xx Contents

§ 22.32 Residence and Treaty Coverage	318
§22.33 Hybrid Entities and Tax Treaty Entities	320
§22.34 No Ruling Policy	323
§22.35 Imputation of Permanent Establishment	324
§22.36 Disposition of a Partnership Interest	325
Appendix C · Convention Between the United States of America and Canada with Respect to Taxes on Income and on Capital	327
Appendix D · Treasury Department Technical Explanation of the Convention Between the United States of America and Canada with Respect to Taxes on Income and on Capital Signed at Washington, D.C. on September 26, 1980, as Amended by the Protocol Signed at Ottawa on June 14, 1983 and the Protocol Signed at Washington on March 28, 1984	367
Appendix E · Department of the Treasury Technical Explanation of The Protocol Done at Chelsea on September 21, 2007 Amending the Convention Between The United States of America and Canada with Respect to Taxes on Income and on Capital Done at Washington on September 26, 1980, as Amended by the Protocols Done on June 14, 1983, March 28, 1994, March 17, 1995, and July 29, 1997	461
Statutes	525
Treasury Regulations	544
Revenue Rulings	566
Revenue Procedures	570
Private Letter Rulings	571
Technical Advice Memoranda	573
General Counsel Memoranda	574
Notices	575
Table of Cases	576
Index	588

# **Preface**

#### **Approach and Purpose**

The author intends to meet two important goals. The primary goal is to provide the novice reader with a comprehensible explanation of the taxation by the United States of international transactions involving corporations, partnerships, and individuals. A secondary goal is to offer the experienced user a volume of timely, thorough, and practical reference material.

The area of international taxation is most complex, and the more difficult provisions within that area have been similarly described:

In keeping with the high level of complexity one has come to expect as a matter of course in the foreign tax area, the ... provisions quickly reach, and rarely leave, a plateau of statutory intricacy seldom rivaled in other sections of the Code, thus, the provisions easily qualify as a "four star" example of Byzantine architecture in a statute not noted for its economy of line.<sup>1</sup>

While the quotation described the technically onerous DISC provisions, given the extensive and rapid developments occurring over the past decades, this comment aptly describes the entire field of international taxation. As markets continue to globalize, international tax considerations multiply proportionately, if not exponentially. Moreover, Treasury is concentrating an ever-increasing level of resources and attention on international taxation issues and cross-border transactions. In light of these developments, it is particularly important that the practitioner possess a working knowledge of the international tax provisions of the United States.

Due to the volume of material in this area (and the author's desire to retain a passing familiarity with family and friends), the treatise attempts to refer the reader to other research sources through the use of footnote references. The author has attempted to review the major cases, rulings, and relevant articles in the area and to provide footnote citations for those sources. Such an approach is designed to assist in the research of a complex problem without detracting from the desired readability of the general text.

To preserve the benefits of this work, revisions will be published regularly, integrating recent cases, Rulings, and Regulations (final and proposed) as well as any legislative changes. Consequently, the treatise will grow in depth and scope with the passage of time.

<sup>1.</sup> Bittker and Eustice, Federal Income Taxation of Corporations and Shareholders  $\P$  17.14 (4th ed. 1979).

#### Coverage

The treatise discusses in detail the international tax consequences, from a United States perspective, of transactions carried out by individuals, partnerships, and corporations, as well as those occurring between partnerships and corporations and their owners. The tax treatment of trusts and estates and their beneficiaries is not addressed.

The text focuses on two situations: (1) the United States taxation of United States individuals, partners, and corporations with respect to income arising from without the United States, i.e., "outbound transactions," and (2) the United States taxation of their foreign counterparts on both their United States and foreign source income, i.e., "inbound transactions."

Generally speaking, domestic individuals (i.e., citizens and residents), partners, and corporations are subject to United States taxation on all income, whatever its source. Thus, the United States tax rates are applied regardless of whether the income is derived in one of the 50 states, in the District of Columbia, or in any foreign country.<sup>2</sup> However, any taxes which the domestic individual, partner, or corporation pays to a foreign jurisdiction may qualify for either a deduction or a credit against the United States tax liability,<sup>3</sup> and certain foreign source earnings may be exempt from United States taxation.<sup>4</sup>

In contrast to the tax treatment of domestic individuals, partners, and corporations, a foreign individual, partner, or corporation is not, by virtue of any *in personam* nexus, subject to tax by the United States. Foreign individuals, partners, and corporations are subject to United States taxation only if they derive income from within the United States (i.e., United States source income) or if they derive income which is effectively connected with a United States business.<sup>5</sup> Complete United States taxation of this income, however, is mitigated by Code provisions intended to encourage foreign investment in the United States (such as §871, which either eliminates or lowers the domestic tax rate to 30 percent on certain investment income) or by bi-lateral tax treaties.<sup>6</sup>

### Legislative Changes

The tax acts of the last decades generated a number of changes in the international tax area. This text generally focuses on current law, touching only briefly on prior law where it is deemed significant.

#### Abbreviations and Terms

In this text, section or § refers to sections of the United States Internal Revenue Code; Regulations or Reg., Proposed Regulations or Prop. Reg., Temporary Regulations or Temp. Reg. refer to Treasury Department Regulations; Revenue Ruling or Rev. Rul. refers to Rulings published by the Internal Revenue Service; Private Letter Ruling or Priv. Let. Rul. refers to Private Letter Rulings issued by the Service; Technical Advice Memorandum or Tech.

<sup>2.</sup> IRC §§ 1 and 11.

<sup>3.</sup> IRC §§ 164 and 901–908. See discussion at chapter 6.

<sup>4.</sup> IRC §911. See discussion at chapter 3.

<sup>5.</sup> See discussion at chapters 17-19.

<sup>6.</sup> See discussion at chapters 13–15.

Adv. Memo. refers to Technical Advice Memoranda issued by the Service; and Revenue Procedure or Rev. Proc. refers to Revenue Procedures published by the Service. A domestic person or United States person refers generically to United States corporations, partners, citizens, and residents. A foreign person refers to a non-resident individual, partner, or a foreign corporation.

#### **Relevant Dates and Reader Input**

This work is current through July 31, 2013. Future developments will be covered in forthcoming chapter revisions. Readers are encouraged to make suggestions and comments which will be reflected in future editions.

#### **Acknowledgments**

The author thanks those instrumental in the successful preparation and completion of this work. Their assistance was invaluable and deeply appreciated. Particular thanks is extended to Barry Quirke and Lowell Yoder who are partners at McDermott Will & Emery specializing in international taxation. Through their patience and guidance in teaching courses in Advanced International Taxation and Controlled Foreign Corporations at the Northwestern Tax Program I was introduced to the intersection of geometry and international taxation. As a consequence, I have attempted in the Ninth Edition to incorporate a more modern approach into the text. While my efforts pale by comparison to what they displayed in the classroom, I am building upon their foundation and, like fine wine, hope to improve with age. I can never thank them enough for permitting me to observe first-hand their introduction to life as an international tax lawyer.

Additional thanks is due to Stephanie Hoffer for her co-authorship assistance on the Sixth Edition, and to Olugbenga Ishmael and Gabriella Olteanu, who served as research assistants in the course of the revision. Their assistance, rendered under less than ideal circumstances, improved the quality of the finished work.

The editorial staff at CCH, a Wolters Kluwer business was most helpful and professional. I especially thank Linda Barnich and Jennifer Schencker for their patience, diligence, and exacting attention to detail and their willingness to participate in a "triple loop" of the work.

Philip F. Postlewaite Chicago, Illinois

# Introduction

#### **Overview**

In today's globalizing climate, even a mid-sized United States business must necessarily consider selling its goods or services outside of the United States; similarly, a mid-sized foreign business will view the United States as a potentially lucrative market. With the recent developments in the international arena, namely the democratization of Eastern Europe, the increasing strength of the European Union, and the rise of Brazil, China, and India as major commercial centers, the pace of globalization will only accelerate.

In this treatise, the United States tax rules applicable to "outbound" (i.e., Volume 1) and "inbound" (i.e., Volume 2) transactions and investments are discussed. An outbound transaction is defined by either the investment or the conduct of business by a United States person abroad, e.g., if A, a United States citizen, invests in an interest bearing bank account in Switzerland or Z Corporation, incorporated in Delaware, sells shoes in Argentina. Conversely, an inbound transaction is defined by either the investment or the conduct of business by a foreign person within the United States, e.g., if C, a Swiss resident, invests in an interest bearing bank account in the United States or W Corporation, incorporated in Buenos Aires, sells Argentine wine in the United States. Since either type of transaction may be impacted by the income tax treaties which the United States has entered with foreign jurisdictions, those treaties and their technical explanations must be considered as well.

#### **Some Fundamental Questions**

In deciding how to tax cross-border transactions, every country must answer a series of fundamental policy and pragmatic questions in devising its system of international taxation. Among these questions are:

- 1. How should domestic individuals, partners, and corporations be distinguished from other individuals, partners, and corporations?
- 2. Is it proper to tax domestic individuals, partners, and corporations on all of their income earned throughout the world or should taxation be limited to income derived within their home countries, a so-called territorial basis of taxation?
- 3. If domestic individuals, partners, and corporations are taxed by their home countries on a worldwide basis, how should foreign taxes imposed on such taxpayers' overseas operations be taken into account? Should an exemption be provided for such overseas income or should a deduction or credit be granted for the foreign taxes imposed on that income?
- 4. How are individuals, partners, and corporations other than domestic individuals, partners, and corporations to be taxed?
- 5. What are the likely international economic and political ramifications of any given system of taxation?

In addressing these questions with respect to corporate entities, the United States has chosen to draw a distinction between domestic corporations and foreign corporations. A domestic corporation (sometimes referred to as a "United States corporation") is any corporation which is created or organized in the United States. A foreign corporation is any corporation which is not a United States corporation.

From a policy standpoint, the propriety of this situs of formation demarcation may be questioned. It might be preferable, for example, to view a Delaware corporation which conducts all of its activities in France and which is managed and controlled there as a foreign corporation rather than as a United States corporation. On the other hand, the advantage of the situs of formation test is that, compared to other tests which could be adopted, it is comparatively simple and objective in application, at least in the case of a corporation created under the general corporation law of one of the 50 states or that of a foreign country.<sup>3</sup> Thus, even though the situs of formation test generally focuses merely on where a corporation's charter is filed, rather than upon theoretically more meaningful economic and operational criteria, the test is probably justified on grounds of administrative convenience.<sup>4</sup>

A similar objective approach exists as regards the classification of individuals and domestic partners, with a distinction drawn between citizens and residents of the United States and non-residents as well as domestic corporations and foreign corporations. Historically, with regard to individuals, the classification issue turned on the relevant facts and circumstances with an emphasis on ascertaining whether the individual's economic and personal ties rested more closely in the United States or a foreign jurisdiction. Congress, however, adopted more objective tests with an almost exclusive focus on time spent in the United States rather than on a social or economic nexus. As in the corporate context, for better or for worse, this time-line approach appears premised on administrative ease and certainty.<sup>5</sup>

# Taxation of Domestic and Foreign Individuals and Corporations

Domestic individuals and corporations are subject to United States tax on all of their income, wherever in the world it is derived.<sup>6</sup> Foreign individuals and corporations are sub-

- 1. IRC §7701(a)(4); Reg §301.7701-5.
- 2. IRC §7701(a)(5); Reg §301.7701-5. See discussion at chapter 1.
- 3. More complicated questions may arise in less formal situations in determining where an entity has been created or organized for §\$7701(a)(4) and 7701(a)(5) purposes. See *Compagnie Financiere De Suez Et De L'Union Parisienne*, CtCls, 74-1 USTC ¶9254, 492 F2d 798 (1974) (entity was Egyptian, rather than French; hence not entitled to benefits of French tax treaty with United States); Priv. Let. Rul. 8305138 (contractual arrangement under Luxembourg law created entity taxable as corporation under §7701).
- 4. The threshold issue of whether a particular entity constitutes a corporation for tax purposes for many enterprises is governed by the check-the-box Regulations. See generally Willis and Postlewaite, Partnership Taxation, chapters 1, 3, and 21 (Warren, Gorham and Lamont, 7th ed. 2011). See also discussion at chapters 11 and 22.
- 5. IRC \$7701(b). See discussion at chapter 1. See also Reg. \$301.7701-3(h). In the tax treaty context, the determination is typically one of facts and circumstances deciding whether the claimant is a resident as defined by treaty. See discussion at chapters 5 and 13.
- 6. IRC §§1 and 11(a); Reg §§1.1-1(c) and 1.11-1(a). A noteworthy exception for United States individuals, discussed at chapter 3, is the §911 exclusion for foreign sourced earned income.

ject to such tax only on income effectively connected to the conduct of a trade or business in the United States and certain other specified income derived from United States sources.<sup>7</sup> If resident in a treaty country, foreign residents are subject to tax only on income attributable to a permanent establishment in the United States and certain other income addressed by the governing treaty.

#### Foreign Tax Credit

In this era of cross-border transactions, United States persons are potentially subject to double taxation—by the United States on worldwide income and by the country in which the income is derived. The foreign tax credit mitigates this exposure. If a domestic individual or corporation derives income from sources outside of the United States and incurs a foreign income tax (or certain other types of foreign taxes) on that income, the United States allows that taxpayer to claim a tax credit for those foreign taxes paid. The credit generally is available to the extent that the foreign tax does not exceed the amount of United States tax which would have been imposed on that income had the credit not been available. Thus, if a United States taxpayer derives 20 percent of its taxable income from foreign sources, its foreign tax credit may generally equal no more than 20 percent of its tentative United States tax liability (computed before applying the foreign tax credit). On the credit is tentative United States tax liability (computed before applying the foreign tax credit).

Except to a very limited extent, a foreign tax credit is not available for United States tax purposes for foreign taxes paid by a foreign individual or corporation on income which is subject to United States tax.<sup>10</sup> Thus, from a policy standpoint, the United States generally regards the country of income source as having the primary right to tax such income.<sup>11</sup>

### **Certain Special Regimes**

Because domestic corporations are subject to United States tax on all of their worldwide income while foreign corporations are generally not subject to such tax on income

<sup>7.</sup> IRC §§1, 11(d), 871, 881, 882, 1441, and 1442. Under §897(a), gain or loss which is derived by a foreign individual or corporation from the disposition of a United States real property interest is deemed to be derived from the conduct of a United States trade or business. See discussion at chapter 19. Some foreign source income may also be subject to United States tax. See discussion at chapter 18.

<sup>8.</sup> IRC §§ 901-908. See discussion at chapter 6.

<sup>9.</sup> IRC § 904. This limitation is applied separately to passive and active types of foreign income. IRC § 904(d).

<sup>10.</sup> IRC § 906. See discussion at chapter 18.

<sup>11.</sup> Under a relevant tax treaty, the country of income source may agree not to tax the income of corporations, partners, or individuals resident in the other signatory country in certain situations or may agree that it will tax such income only if certain conditions are present. The United States, for example, generally agrees not to tax the business profits of a foreign individual or corporation resident in a signatory country unless that taxpayer maintains a permanent establishment within the United States and such business profits are attributable to that permanent establishment. Tax treaties are discussed at chapters 5 and 13–15. Additionally, tax treaties frequently address the availability of the foreign tax credit.

derived outside of the United States, the United States has enacted certain provisions applicable to foreign corporations owned by United States corporations, partners, or individuals. Entities subject to special tax rules for their United States owners are the Controlled Foreign Corporation and the Passive Foreign Investment Company.<sup>12</sup>

Generally, these special taxing regimes are designed to prevent the deferral of United States tax by the formation or use of foreign corporations by United States shareholders. For example, assume that a United States corporation, X, establishes a foreign corporation, Y, to which X contributes \$100. Y then deposits that \$100 in a London bank account. Y itself will not be subject to United States tax on its interest income. However, under the Controlled Foreign Corporation rules, interest earned on the \$100 deposit (net of expenses) generally must be reported by X as ordinary income on its tax return.

Two general overlays to international transactions must also be considered. A special anti-abuse regime is set forth under §367 which triggers the inherent gain in property transferred outside the borders of the United States to foreign entities. Similarly, §482 affords the Service a powerful tool to re-allocate income, deductions, and credits between related parties if those parties fail to deal with each other at arm's length. These provisions are broad and fairly unforgiving checks on the generosity of the United States as regards cross-border transactions in which potentially taxable income is being shifted outside of its reach.

#### No Ruling Position of Service

Given the complex system described above, if possible, tax advisers would prefer to issue professional opinions and/or structure business transactions when they can be *certain* of the tax consequences. Provided certain specified procedures are followed and information submitted, the Service will issue a Private Letter Ruling to a taxpayer stipulating to the tax consequences of the proposed transaction. The Private Letter Ruling will bind both the taxpayer and the Service provided the facts as submitted in the request are consistent with those of the transaction as *actually* structured. Revenue Procedure 2011-1<sup>15</sup> provides a detailed listing of the procedural and factual requirements for such a request.

Additionally, the Internal Revenue Service annually issues a Revenue Procedure which provides an updated list of issues under the jurisdiction of the associate chief counsel (international) on which the Service will *not* issue guidance through the issuance either of an advance letter ruling or a determination letter. The purpose of no Ruling Revenue Procedures is to alert taxpayers and their advisers of those topics which are off limits for discussion. However, the topics listed in the Revenue Procedure also alert the practicing bar of controversial issues on which the Service is unwilling to announce its position

<sup>12.</sup> IRC §§951–964 (Controlled Foreign Corporations) and §§1291–1297 (Passive Foreign Investment Companies). See discussion at chapter 7 and chapter 8 respectively.

<sup>13.</sup> See discussion at chapters 9 and 20.

<sup>14.</sup> See discussion at chapters 10 and 21.

<sup>15. 2011-1</sup> CB 1.

<sup>16.</sup> See Rev. Proc. 2011-7, 2011-1 CB 233.

publicly as well as those in which the Service is prone to challenge taxpayer actions. Thus, a survey of these topics can be most informative from either standpoint.

The Revenue Procedure is divided into five sections. The first section describes its general purpose and alerts taxpayers to significant changes from the prior year's no Ruling Revenue Procedure. In many ways, the new sections are most revealing, since they suggest the latest hot button topics in the international area.

Section 3 of the procedure identifies questions, problems, and general areas on which the Service will not rule *under any circumstances*.

Section 4 lists areas in which letter rulings will not *ordinarily* be issued. However, the Revenue Procedure notes that exceptions will be made where unique and compelling reasons justify the issuance of a letter ruling. Even if a taxpayer and/or the taxpayer's adviser concludes that their situation is unique, they are put on notice that the matter should be discussed with the Service prior to submission of an official request.

As indicated by the many issues on which the Service will not (or generally will not) rule, taxpayers and their advisers considering such transactions or structures generally will not enjoy the option of receiving the guidance and the blessing of the Service. Additionally, taxpayers acting in these areas should be prepared for greater scrutiny of such a transaction by the Service than would normally occur.

#### The World Becomes Geometric

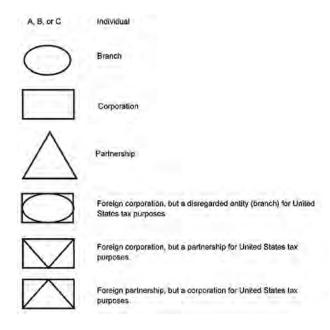
As the number of commercial transactions involving international tax transactions has increased exponentially over the last decade, their depiction diagrammatically is replete with geometric symbols. Much of this is attributable to the check-the-box Regulations and the rise of hybrid entities, i.e., those which are treated for tax purposes by one jurisdiction as a separate entity (a corporation) and by the other jurisdiction as a conduit entity (a partnership, a branch, or a division).<sup>17</sup>

In the offices of international tax practitioners, typically on blackboards, whiteboards, computers, or power point presentations, the world of geometry comes alive as proposed structures are scrutinized, amended, rejected, or embraced. Thus, a mathematical language has arisen in which geometric symbols represent entities to be employed in the proposed transaction and their characterization for United States tax purposes.

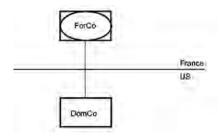
As presented below, various geometric shapes, ranging from the oval to the triangle to the rectangle, represent the tax states of various enterprises. While the legend presented below is that which will be utilized in this treatise, it is imperative, particularly when working with foreign lawyers, that all are using the symbols consistently. For example, some European practitioners employ the oval to represent a permanent establishment. From the perspective of a United States tax practitioner, the oval typically represents a branch or a division. While such can constitute a permanent establishment depending upon the governing facts and circumstances, not all constitute a permanent establishment. Thus, the cautious practitioner should start with some basic ground rules to which all parties agree regarding the meaning of the various geometric symbols which appear in the structure being considered.

The legend being employed in this treatise is as follows. It should be noted that these symbols appear nowhere in the Code or Regulations.

<sup>17.</sup> See discussion at chapters 1 and 12.

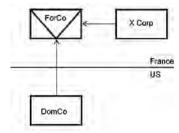


Typically, such symbols will not appear alone but will be accompanied by others. As a consequence, it is important to indicate the relevant jurisdictions involved. For example, if a domestic Corporation A formed a French subsidiary enterprise, Corporation W, which elected/defaulted to disregarded entity status, the diagrammatic presentation would appear as follows:



While not universally followed, it is frequently helpful to list the relevant jurisdictions on the separate sides of the delineation line between countries. Additionally, there is a growing preference in depicting hybrid partnership entities to point the triangle in the direction of the jurisdiction in which it is treated as a partnership.

For example, in the above-described transaction, if Corporation X had joined another French enterprise, Corporation Y, in forming Enterprise W and for United States tax purposes had elected to treat Enterprise W as a partnership, the transaction would appear as follows:



By scrutinizing the diagram, the reader would conclude that Corporation X and Corporation Y formed an enterprise treated as a corporation for tax purposes by France but as a partnership by the United States.

# International Taxation Corporate and Individual

**NINTH EDITION** 

Volume 2 Chapters 12–22

**Philip Frederick Postlewaite** 

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They paved paradise And put up a parking lot With a pink hotel, a boutique And a swinging hot spot

Don't it always seem to go That you don't know what you've got Till it's gone They paved paradise And put up a parking lot

*Big Yellow Taxi* by Joni Mitchell

To Northwestern Law School For giving me a chance! PFP

# **Contents**

## **Volume 1: Outbound**

Preface	xxi
Approach and Purpose	xxi
Coverage	xxii
Legislative Changes	xxii
Abbreviations and Terms	xxii
Relevant Dates and Reader Input	xxiii
Acknowledgments	xxiii
Introduction	XXV
Overview	XXV
Some Fundamental Questions	XXV
Taxation of Domestic and Foreign Individuals and Corporation	ns xxvi
Foreign Tax Credit	xxvii
Certain Special Regimes	xxvii
No Ruling Position of Service	xxviii
The World Becomes Geometric	xxix
Chapter 1 · Residency	3
§1.01 Overview of Taxing Structure for Domestic Individuals	3
§1.02 Overview of Taxing Structure for Domestic Corporation	ns 4
§1.03 Residency Classification for Foreign Entities	6
§1.04 Citizenship	12
§ 1.05 Residency Classification of Individuals	12
§1.06 Green Card Test	13
§ 1.07 Substantial Presence Test	14
§ 1.08 Thirty-Day De Minimis Rule	15
§1.09 Tax-Home Exception	16
§1.10 Exempt and Other Special Categories of Individuals	17
§1.11 First-Year Residency Election	19
§1.12 Residency Commencement and Termination	20
§ 1.13 Split Taxable Years	22
§ 1.14 Residency and Tax Treaties	25
§1.15 Residency Elections of Sections 6013(g) and 6013(h)	25
§1.16 Advantages and Disadvantages of Resident Status	27
Chapter 2 · Source Rules	31
§2.01 Introduction	31
§2.02 Source Rules for Interest	33
§2.03 Exceptions to Interest Source Rule	36
§2.04 Source Rules for Dividends—Generally	38
\$2.05 Dividends from United States Corporations	39

§ 2.06	Dividends from Foreign Corporations	39
§ 2.07	Source Rules for Personal Services Compensation	40
§2.08	Source Rules for Rents and Royalties	44
\$2.09	The Cascading Royalties Problem	46
	Source Rules for Dispositions of United States Real Property Interests	48
	Source Rules for Sales of Personal Property	49
§ 2.12	Sales of Inventory Property	49
	Sales of Non-Inventory Property	53
	Underwriting Income, Social Security Benefits, and Income from	
	Guaranty of Debt	58
§ 2.15	Section 862—Income from Sources Without the United States	58
	Sources of Income Not Specifically Covered by Sections 861 and 862	59
	Section 863(b)—Mixed Source Income	59
	International Communications Income	60
	Transactions Involving Computer Programs	61
	Source Rules for Other Income	63
•		
Chapter 3	3 · The Section 911 Exclusion: Taxation of United States Citizens	
	Working Abroad	65
-	Taxation of Americans Abroad—Introduction	65
	Eligibility for the Section 911 Exclusion	67
-	Tax Home Standard	69
-	Bona Fide Residence Test	71
	Physical Presence Test	77
	The Foreign Source Earned Income Limitation: Section 911(b) Generally	79
	Deferred Payments	81
	Amounts Received from a Sole Proprietorship or Partnership	81
	Other Amounts	82
-	Limitation on the Amount of the Exclusion	83
	Employer-Provided Housing Exclusion	84
	Self-Provided Housing	87
	Camps	87
	Computing the Foreign Earned Income Exclusion	88
-	Election Procedures	92
-	Services of Partners	92
§3.17	Tax Treaties	97
§3.18	Section 911 Exclusion and Marginal Rates	97
Chapter /	4 · Export Sales	99
_	Introduction	99
	Background of DISCs	101
	DISC Qualification Requirements—Generally	102
	Gross Receipts Requirement for DISCs	102
	Assets Requirement for DISCs	102
-	Deficiency Distribution to Meet DISC Qualification Requirements	103
	Termination of DISC Election	104
-	Pricing Rules for DISCs and Related Suppliers—Section 994	104
y4.08	Allocation Yardstick	105
64.00	Imputation of DISC Corporate Income to Shareholders	105
		106
y4.10	Interest Charge on DISC-Related Deferred Tax Liability	107

§4.11	Division of DISC Earnings and Profits	108
	Taxation upon Disqualification of DISC Status or Sale of DISC Stock	109
	Interaction of DISC Rules with Other Rules	109
§4.14	Restrictions on DISC Utilization	110
§4.15	Requirements for FSC Status	110
	Effect of FSC Status—Overview	112
§4.17	FSC Rules After Repeal	114
§4.18	Overview of the ETI Exclusion	114
§4.19	Phase Out of ETI	115
§4.20	Section 199 Deduction: Income Attributable to Domestic	
	Production Activities	116
Chapter 5	5 · Tax Treaties	121
§5.01	Overview	121
§5.02	Interpretive and Supplementary Materials	122
§5.03	Tax Treaties and Double Taxation	123
§ 5.04	Persons Eligible for Treaty Benefits	124
§ 5.05	Anti-Treaty Shopping Clauses	126
§5.06	Non-Discrimination Clauses	128
§5.07	Competent Authority Procedures	130
<b>§5.08</b>	The Taxation of Business Profits—Generally	133
§5.09	Fixed Place of Business	134
§5.10	Duration of Permanent Establishment	135
§5.11	Use of Another's Fixed Place of Business	135
§5.12	Use of Agents	136
§5.13	Dependent Agents	137
§5.14	Agents versus Purchasers	137
§ 5.15	Agents versus Lessees	137
§ 5.16	Scope of Business Profits Article	137
§ 5.17	Business Profits Attributable to a Permanent Establishment	139
	Dependent Personal Services—Employees	141
§5.19	Independent Personal Services—Independent Contractors	142
§5.20	Students, Teachers, and Apprentices	143
§5.21	Artists and Athletes	143
	Passive Income	144
§5.23	Partnerships and LLCs in the Treaty Context	147
Chapter (	6 ・ Foreign Tax Credit	151
-	Introduction	151
	Credit versus Deduction	152
	Timing of the Credit: Section 905	154
	Persons Eligible to Take the Credit	157
	Creditable Taxes—General Principles	158
	Requirements for Credit	171
-	Taxes on Business Income	175
-	Taxes on Dividends, Interest, and Other Passive Income	179
	Taxes on Compensation	179
-	Separate Levies	180
-	Taxes In Lieu Of Income Taxes: Section 903	181
§6.12	Denial of Credit for Taxes Paid to Certain Countries	183

Contents

ix

§ 6.13	Corporations Eligible to Utilize the Foreign Tax Credit—Domestic	
	Stockholders in Foreign Corporations: Section 902	184
§6.14	Calculating the Taxes Deemed Paid by Domestic Corporations	187
§6.15	Section 78 Gross-Up	190
§6.16	Additional Issues Arising Under Section 902	191
§6.17	Section 904 Limitation Upon the Amount of Taxes Which May Be	
	Credited—In General	191
§6.18	Separate Computations of the Overall Section 904 Limitation	195
§6.19	Two Variations on the Section 904 Limitation: Capital Gains and Losses	198
§6.20	Carryback and Carryover of Excess Taxes Paid: Section 904(c)	200
§6.21	Recapture of Foreign Losses: Section 904(f)	202
§6.22	Reduction of Credit for International Boycott Involvement: Section 908	209
§ 6.23	Dividends-Received Deduction—Generally	210
§6.24	Deduction for Dividends Received from Domestic Corporations	210
§ 6.25	Deduction for Dividends Received from Foreign Corporations	211
§6.26	Allocation and Apportionment of Expenses by United States Persons—	
	In General	213
§6.27	Allocation Process	214
§6.28	Apportionment Process	215
§6.29	Interest Expense	216
	Research and Development Expenses	218
	Other Expenses	219
§6.32	Affiliated Groups	221
Chapter '	7 · Controlled Foreign Corporations	223
	Introduction	224
•	Advantages of Tax Deferral	225
	Intent Behind the Controlled Foreign Corporation (CFC) Provisions	226
	Overview of the Controlled Foreign Corporation Provisions	226
	United States Ownership Standard	227
	Stock Ownership for Purposes of Controlled Foreign Corporation	,
<i>y</i>	Status: Section 958	231
\$7.07	Modification to Controlled Foreign Corporation Status	234
	Amount of Imputed Income—In General	234
	Determining Ownership for Purposes of Income Inclusion:	
<b>J</b>	Section 958(a)	235
§7.10	Section 951 Inclusion and Computation: Basic Categories—In General	237
	Pro Rata Amount of Subpart F Income	238
	Subpart F Income—Generally	240
	Income from the Insurance of Foreign Risks	241
	Foreign Base Company Income—Generally	244
	Foreign Personal Holding Company Income	244
	Foreign Base Company Sales Income—In General	247
	Foreign Base Company Sales Income—Exempt Manufacturing and	,
	Same-Country Activities	250
§7.18	Branch Activity: Special Rules	254
	Foreign Base Company Services Income	258
	Foreign Base Company Oil Related Income	259

ΧI

§7.21	Allocation of Deductions to Base Company Income: Rules and	
	Limitations	260
	Special Exceptions to Foreign Base Company Income	260
§7.23	De Minimis and Full Inclusion Rules	261
§7.24	High-Taxed Income Exception	261
§7.25	Policy-Based Subpart F Categories: Amounts Attributable to	
	International Boycotts, Foreign Bribes, and Restricted Countries	262
§7.26	Earnings and Profits Limitation on Subpart F Income	263
§7.27	Investment in United States Property	264
§7.28	Definition of United States Property	267
§7.29	Basis Adjustments—Increases	270
§7.30	Basis Adjustments—Decreases	271
§7.31	Exclusions from Gross Income—Previously-Taxed Earnings and	
	Profits	271
§7.32	Earnings and Profits	273
§7.33	Priority Rules for Distributions	273
	Shareholder Taxation as a Domestic Corporation—Section 962	
	Election	274
§7.35	Controlled Foreign Corporation Interaction with the Foreign Tax	
	Credit—Section 902 Implications	275
§7.36	Section 904 Implications	278
§7.37	Denial of Section 164 Deduction Where Section 960 Is Utilized	279
§7.38	Interaction of the CFC Provisions with Other Code Provisions	279
§7.39	Taxable Year of a Controlled Foreign Corporation	280
§7.40	Dispositions of Stock in Controlled Foreign Corporations—	
-	Section 1248	281
§7.41	Shareholders and Transactions Subject to Section 1248	282
	Transactions Exempt from Section 1248	284
	General Limitation on Amount of Gain Recaptured	284
	Controlled Foreign Corporation Earnings and Profits and Recapture	
	Limitation	285
§7.45	Limitation on Individual Tax Liability: Basic Formula	286
	First Component of Individual Tax Liability Limitation	286
	Second Component of Individual Tax Liability Limitation	287
	-	
Chapter	8 · Passive Foreign Investment Companies and Other	200
60.01	Anti-Deferral Measures	289
-	Introduction (PPIC)	290
\$8.02	Tax Consequences of Passive Foreign Investment Company (PFIC)	201
60.00	Status—Sections 1291, 1293, and 1296 Regimes	291
	Pedigreed, Unpedigreed, and Non-Qualifying Funds	293
\$8.04	Classification of a Passive Foreign Investment Company: The Passive	•
	Income and Passive Assets Tests	294
	Exceptions to Passive Foreign Investment Company Status	299
\$8.06	Section 1291 Tax and Interest Regime—Excess Distributions and	
	Dispositions	299
	Mechanics of Section 1291	302
	Deferred Tax Amount	304
\$8.09	Taxation of Non-Recognition Transactions	305

\$8.10	Removing the Section 1291 Taint—In General	306
\$8.11	Deemed Sale Election	306
§8.12	Deemed Dividend Election	307
§8.13	Qualifying Electing Fund (QEF) Regime: Current Inclusion and	
	Taxation of PFIC Earnings	308
\$8.14	QEF Election	309
-	Current Section 1293 Taxation of United States Shareholders Electing	
	QEF Status	310
\$8.16	Special Exclusions for Non-Tax Haven Income	311
	Persons Taxable	312
-	Safeguards Against Double Taxation of PFIC Earnings	314
	Deemed Paid Credit	315
	Election to Extend Time for Payment of Tax on Section 1293 Imputed	010
y 0.20	Income	315
68 21	Annual Reporting Requirements for PFIC Shareholders	316
	Special Characterization and Basis Rules for PFIC Stock	317
	Co-Ordination of the PFIC Provisions and the Foreign Tax Credit	317
y 0.23	Rules	318
6821	Interaction of Passive Foreign Investment Company Provisions and	310
y 0.24	Other Code Sections	319
6025		319
90.23	Anti-Deferral and the Accumulated Earnings Tax on Foreign	210
	Corporations	319
Chapter	9 · Section 367: Outbound Transfers of Property	323
\$9.01	Introduction	323
\$9.02	Outbound Property Transfers: General Principles of Section 367(a)	324
\$9.03	Gain Recognized Under Section 367(a)	325
\$9.04	Active Trade or Business Exception to Section 367(a)—In General	326
§9.05	Leased Property	328
\$9.06	Property Expected to be Sold or Disposed of by Transferee	329
	Foreign Branch Loss Recapture Provisions	330
	Outbound Transfers of Foreign Corporate Stock or Securities	333
	Outbound Transfers of Domestic Corporate Stock or Securities	338
	Transfers of Intangible Assets	339
	Treatment of Transfers of Foreign Transferee Stock as Sale of	
<b>J</b>	Intangible Property	341
\$9.12	Dispositions of Transferred Intangible Property	344
	Election to Treat Intangible Asset Transfer as a Sale	344
-	Anti-Abuse Rule	345
-	Interaction Between Sections 367(d) and 482	346
	Partnerships and Section 367	346
	Outbound Transfers of Depreciated Property	348
	Contributions to Capital	348
	Divisive Reorganizations: Section 355 Transactions	349
	Section 332 Liquidations of Domestic Subsidiaries	350
y 2.20	occion 332 Eiquidations of Domestic Substitutions	330
Chapter	10 · Section 482: International Transactions Among Related Parties—	
	Outbound	353
§ 10.0	1 Introduction—Section 482	354
\$ 10.02	2 International Transactions and Section 482	354

	§10.03	Common Control Standard	355
	§ 10.04	Arm's-Length Standard	356
		Comparability	358
		Factors Considered in Assessing Comparability	358
	§ 10.07	Special Circumstances	361
	§ 10.08	Scope of Review under Section 482	362
	§ 10.09	Limitations on Section 482: The Arm's-Length Range	363
		Primary and Correlative Adjustments	364
	-	Setoff Adjustments	364
		Conforming Adjustments	365
	-	Blocked Income	366
	-	Choice of the Best Method	367
		Sales of Tangible Property—In General	369
		Comparable Uncontrolled Price (CUP) Method	369
		Resale Price Method	371
	§ 10.18	Cost Plus Method	372
		Comparable Profits Method (CPM)	374
		Profit Split Method	376
		Unspecified Methods	378
	§ 10.22	Use of Tangible Property	378
	§ 10.23	Transfers and Licenses of Intangible Property	379
	§ 10.24	Ownership of Intangible Property	380
	§ 10.25	Comparable Uncontrolled Transaction (CUT) Method	381
		Unspecified Methods in Intangible Property Transactions	382
	§ 10.27	Form and Amount of Consideration	383
	§ 10.28	Periodic Adjustments for Multi-Year Arrangements	384
	§ 10.29	Intangible Property Embedded in Tangible Property	385
		Cost Sharing Arrangements for Intangible Property	386
		Provision of Services	390
	§ 10.32	Loans or Advances—In General	391
	§ 10.33	Interest Charge Period	392
	§ 10.34	Application of Payments	394
	§ 10.35	Rate of Interest	394
	§ 10.36	Co-Ordination with Other Code Sections	395
	§ 10.37	Effects of Section 482 on the Foreign Tax Credit	396
	§ 10.38	Accuracy Related Penalties	396
	§ 10.39	Tax Treaties and Section 482	397
	§ 10.40	Co-ordination of Section 482 and Foreign Taxing Jurisdiction:	
		Competent Authority and Statute of Limitations Issues	397
	§10.41	Advance Pricing Agreements (APAs)	398
	§10.42	Relief under Revenue Procedure 99-32	400
_	hantar 11	· International Partnerships and Partners—Outbound	
<u> </u>	napter 11	Considerations	403
	611.01	Overview of International Partnerships	403 403
			403
		Definition  Aggregate versus Entity Theory in Partnerships	
		Aggregate versus Entity Theory in Partnerships Organization of Coverage	405 406
		Introduction to Classification Issues	406
	y 11.03	introduction to Classification issues	40/

Contents xiii

§11.06 Classification of Partnerships in General	407
§11.07 Classification of Foreign Partnerships and Foreign Limited Liability	
Companies	410
§11.08 International Consequences of Classification	411
§11.09 Anti-Abuse Rule	413
§11.10 Gain/Loss Recognition on Contribution of Property to a Foreign	
Partnership by a Domestic Partner	416
§11.11 Reporting Requirements	417
§11.12 Determination of Income Source for Citizen and Resident Partners	418
§11.13 Partnerships and the Foreign Tax Credit	424
§11.14 Dispositions of Partnership Interest by Domestic Partners	428
\$11.15 Overview of Tax Treaties	432
\$11.16 Residence and Treaty Coverage	433
§11.17 Section 367 and Partnerships	435
Appendix A · United States Model Income Tax Convention of	
November 15, 2006	439
Appendix B · United States Model Technical Explanation Accompanying the	
United States Model Income Tax Convention	
of November 15, 2006	463
	543
Statutes Traceury Populations	562
Treasury Regulations Revenue Rulings	
Revenue Rulings Revenue Procedures	
Revenue Procedures Private Letter Rulings	
Technical Advice Memoranda	
General Counsel Memoranda	591 592
Notices	593
Table of Cases	594
Index	606
Volume 2: Inbound	
Preface	xxi
Approach and Purpose	xxi
Coverage	xxii
Legislative Changes	xxii
Abbreviations and Terms	xxii
Relevant Dates and Reader Input	xxiii
Acknowledgments	xxiii
Introduction	XXV
Overview	XXV
Some Fundamental Questions	XXV
Taxation of Domestic and Foreign Individuals and Corporations	xxvi
Foreign Tax Credit	xxvii
Certain Special Regimes	xxvii
No Ruling Position of Service	xxviii
The World Becomes Geometric	XXIX

C.	hapter 12	2 · Non-Residency	3
		Overview of Taxing Structure for Non-Resident Individuals	3
		Overview of Taxing Structure for Foreign Corporations	4
		Residency Classification for Foreign Entities	4
		Citizenship	10
	§ 12.05	Residency Classification of Individuals	10
		Green Card Test	11
	§12.07	Substantial Presence Test	12
	§12.08	Thirty-Day De Minimis Rule	13
	§12.09	Tax-Home Exception	13
	§12.10	Exempt and Other Special Categories of Individuals	15
	§12.11	First-Year Residency Election	17
	§12.12	Residency Commencement and Termination	18
	§12.13	Split Taxable Years	20
	§12.14	Residency and Tax Treaties	23
	§12.15	Residency Elections of Sections 6013(g) and 6013(h)	23
		Advantages and Disadvantages of Resident Status	25
C	hanter 13	3 · Tax Treaties—An Overview	29
<u></u>	-	Overview	29
		Negotiation of Treaties	29
		Ratification of Treaties	30
		Interpretive and Supplementary Materials	32
		Tax Treaties and Double Taxation	32
		Relationship of Tax Treaties to United States Federal Law	34
		Persons Eligible for Treaty Benefits	37
		Saving Clauses	39
		Anti-Treaty Shopping Clauses	40
		Non-Discrimination Clauses	43
		Competent Authority Procedures	45
		Exchange of Information and Enforcement of Tax Claims	49
C.		1 · Tax Treaties and Business Income	51
		The Taxation of Business Profits — Generally	51
		Carrying On a United States Business	52
	-	Fixed Place of Business	52
		Duration of Permanent Establishment	55
	•	Use of Another's Fixed Place of Business	56
		Use of Agents	56
		Dependent Agents	57
		Agents versus Purchasers	58
		Agents versus Lessees	58
		Scope of Business Profits Article	59
		Business Profits Attributable to a Permanent Establishment	60
	-	Determination of Income Attributable to a Permanent Establishment	61
	§ 14.13	Allocation and Apportionment of Expenses to a Permanent	
	6141:	Establishment	64
		Waiver of Business Profits Article Protection	66
	-	Tax Treaties and the Branch Profits Taxes	66
	\$14.16	The Branch Profits Tax on Earnings	67

Contents xv

§ 14.17	The Branch Profits Taxes on Interest	69
§14.18	Qualified Residents	69
§ 14.19	Tax Treaties and Section 482	70
§ 14.20	Dependent Personal Services — Employees	71
	Independent Personal Services — Independent Contractors	73
	Students, Teachers, and Apprentices	75
	Artists and Athletes	76
Chapter 15	5 · Tax Treaties and Passive Income	77
-	Introduction	77
§ 15.02	Dividends	78
§ 15.03	Distributions Which Are Not Dividends	79
	Interest	80
§ 15.05	Treaty Exemptions versus Portfolio Interest Exception	82
	Royalties	82
	Cascading Royalties	83
	Gains from the Disposition of Property	85
	Income from Real Property	86
	Private Pensions	86
-	Social Security Benefits and Other Public Pensions	87
-	Annuities	87
§ 15.13	Alimony and Child Support	87
	Residual Income Clauses	88
-	Passive Income and the Use of Partnerships and Limited Liability	
	Companies	88
§ 15.16	Computation of United States Tax Liability under a Tax Treaty	97
§15.17	Disclosure of Treaty-Based Return Positions	98
Chapter 16	6 · Source Rules	101
§16.01	Introduction	101
§16.02	Source Rules for Interest	104
§ 16.03	Exceptions to Interest Source Rule	106
§16.04	Source Rules for Dividends—Generally	108
§ 16.05	Dividends from United States Corporations	109
§ 16.06	Dividends from Foreign Corporations	110
§16.07	Source Rules for Personal Services Compensation	111
§16.08	Source Rules for Rents and Royalties	115
§ 16.09	The Cascading Royalties Problem	118
§ 16.10	Source Rules for Dispositions of United States Real Property Interests	120
§16.11	Source Rules for Sales of Personal Property	121
§16.12	Sales of Inventory Property	121
§16.13	Sales of Non-Inventory Property	125
§16.14	Underwriting Income, Social Security Benefits, and Income from	
	Guaranty of Debt	130
§16.15	Section 862—Income from Sources Without the United States	130
\$16.16	Sources of Income Not Specifically Covered by Sections 861 and 862	131
§16.17	Section 863(b)—Mixed Source Income	132
§16.18	International Communications Income	133
§16.19	Transactions Involving Computer Programs	133
§16.20	Source Rules for Other Income	135

	C	ontents	xvii
Chanter 1	7 · Trade or Business Status		137
-	Introduction		137
•	Trade or Business Status—Generally		138
	Performance of Services		140
•	De Minimis Exception for Nominal Services		141
	Real Property		142
	Election to Tax Real Property Income on a Net Basis		143
	Dispositions of United States Real Property Interests		144
	Sales Activity		145
-	Purchasing Activity		147
	Representative Office Activity		148
	Stewardship Activities of Foreign Parent Companies		149
	Board Meetings		149
	Oil and Gas Activity		150
	Pass Through Entities: Partnerships		150
	Use of Dependent and Independent Agents		151
	Licensees and Lessees		151
§17.17	Trading in Stocks and Securities		152
§17.18	Trading via United States Residents		153
§17.19	Trading for Own Account		153
§17.20	Real Property Interests		155
§17.21	Common Law Exemption for Trading in Stocks and Securit	ies	156
§17.22	Trading in Commodities		157
§17.23	Common Law Exemption for Trading in Commodities		158
§17.24	Trading via Partnerships		158
§17.25	No Rulings Policy		159
Chapter 1	8 · Taxation of Foreign Persons		161
_	General Taxing Pattern Applicable to Foreign Persons		161
	Taxation of Non-Resident Individuals		161
§18.03	Taxation of Foreign Corporations		163
	Income Described in Sections 871(a) and 881(a)—In Gene	eral	165
§18.27	Interest Expense of Foreign Corporations		169
§18.28	Earnings Stripping Limitation on Interest		171
§18.29	Research and Development Expenses		172
§18.30	Other Expenses		173
§18.31	Affiliated Groups		175
§18.32	Tax Treaties		176
§18.33	Availability of the Foreign Tax Credit		177
§18.34	Expatriation		178
§18.35	Relationship of Section 877 to Tax Treaties		181
-	Branch Profits Taxes—In General		184
§ 18.37	Branch Profits Tax on the Dividend Equivalent Amount		185
	9 · Dispositions of Investments in United States Real Prope	erty	187
\$19.01			187
\$19.02			189
§19.03		tively	
	Connected to a United States Trade or Business		191
§19.04	Direct Investment in United States Real Property		192

§ 19.05	United States Real Property Interests	192
§ 19.06	Dispositions	195
§ 19.07	Indirect Investment—Interests Held Through Domestic	
	Corporations	196
§ 19.08	United States Real Property Holding Corporations	197
	Indirect Investment—Interests Held Through Foreign Corporations	200
	Distributions by Foreign Corporations	201
	Co-Ordination of Section 897 with Non-Recognition Rules	203
	Relationship of Section 897 to Tax Treaties	206
	Planning Under Section 897	208
Chapter 2	20 · Section 367: Inbound Transfers of Property	209
\$20.01	Introduction	209
§ 20.02	Formation of Domestic Corporations by Foreign Transferors	210
\$20.03	Inbound Reorganizations: Domestic Acquisitions of Foreign	
	Corporations	211
§ 20.04	Triangular Reorganizations	214
	Section 332 Liquidations of Foreign Subsidiaries by Domestic Parents	215
\$20.06	Foreign-to-Foreign Contributions, Reorganizations, and Liquidations	217
\$20.07	Divisive Reorganizations: Section 355 Transactions	221
Chapter 2	21 · Section 482: International Transactions Among	
-	Related Parties—Inbound	225
\$21.01	Introduction—Section 482	226
-	International Transactions and Section 482	226
-	Common Control Standard	227
-	Arm's-Length Standard	228
	Comparability	230
	Factors Considered in Assessing Comparability	230
	Special Circumstances	233
	Scope of Review under Section 482	234
	Limitations on Section 482: The Arm's-Length Range	235
	Primary and Correlative Adjustments	236
	Setoff Adjustments	236
-	Conforming Adjustments	237
	Choice of the Best Method	237
	Sales of Tangible Property—In General	239
	Comparable Uncontrolled Price (CUP) Method	240
	Resale Price Method	242
	Cost Plus Method	243
-	Comparable Profits Method (CPM)	245
	Profit Split Method	246
	Unspecified Methods	249
	Use of Tangible Property	249
§21.22		250
	Ownership of Intangible Property	251
	Comparable Uncontrolled Transaction (CUT) Method	252
	Unspecified Methods in Intangible Property Transactions	253
	Form and Amount of Consideration	254
-	Periodic Adjustments for Multi-Year Arrangements	255

§21.28	Intangible Property Embedded in Tangible Property	256
\$21.29	Cost Sharing Arrangements for Intangible Property	257
\$21.30	Provision of Services	261
§21.31	Loans or Advances—In General	262
\$21.32	Interest Charge Period	263
\$21.33	Application of Payments	264
\$21.34	Rate of Interest	264
§21.35	Co-ordination with Other Code Sections	265
	Co-ordination with Customs Pricing and Accuracy Related Penalties	266
§21.37	Tax Treaties and Section 482	267
§21.38	Co-ordination of Section 482 and Foreign Taxing Jurisdiction:	
	Competent Authority and Statute of Limitations Issues	267
\$21.39	Advance Pricing Agreements (APAs)	268
Chapter 22	2 · International Partnerships and Partners—Inbound Considerations	271
	Overview of International Partnerships	272
\$22.02	Definition	272
\$22.03	Aggregate v. Entity Theory of Partnerships	273
	Organization of Coverage	275
\$22.05	Introduction to Classification Issues	276
\$22.06	Classification of Partnerships in General	277
§22.07	Classification of Foreign Partnerships and Foreign Limited Liability	
	Companies	280
	International Consequences of Classification	285
\$22.09	Anti-Abuse Rule	286
\$22.10	Gain/Loss Recognition on Contribution of Property to a Domestic	
	Partnership by a Foreign Partner	288
	Liability Relief	288
	Contribution of Services	291
	Contribution of United States Real Property Interests	292
	Foreign Partners Engaged in Domestic Trade or Business	294
	Sales Partnerships and Trade or Business Standard	295
	Realty Partnerships and Trade or Business Standard	297
	Investment and Trading Partnerships and Trade or Business Standard	297
	Treaty Exceptions	299
	Determination of Income Source for Non-Resident Partners	301
	Sale of Property by a Partner to a Partnership	306
\$22.21	Partnerships and the Foreign Tax Credit—Foreign Partners	307
\$22.22	,	308
\$22.23	- '	308
\$22.24	Distributions of Section 751 Property or United States Real Property	
	Interests to Foreign Partners	309
\$22.25	Dispositions of Partnership Interests by Foreign Partners—Generally	310
\$22.26		310
\$22.27	Dispositions Involving Section 751 Property	314
\$22.28	Dispositions Involving Section 897 Property	314
\$22.29	Treaty Considerations	315
\$22.30		315
\$22.31	Overview of Tax Treaties	316

Contents xix

### xx Contents

§22.32 Residence and Treaty Coverage	318
§22.33 Hybrid Entities and Tax Treaty Entities	320
§22.34 No Ruling Policy	323
§22.35 Imputation of Permanent Establishment	324
§22.36 Disposition of a Partnership Interest	325
Appendix C · Convention Between the United States of America and Canada with Respect to Taxes on Income and on Capital	327
Appendix D · Treasury Department Technical Explanation of the Convention Between the United States of America and Canada with Respect to Taxes on Income and on Capital Signed at Washington, D.C. on September 26, 1980, as Amended by the Protocol Signed at Ottawa on June 14, 1983 and the Protocol Signed at Washington on March 28, 1984	367
Appendix E · Department of the Treasury Technical Explanation of The Protocol Done at Chelsea on September 21, 2007 Amending the Convention Between The United States of America and Canada with Respect to Taxes on Income and on Capital Done at Washington on September 26, 1980, as Amended by the Protocols Done on June 14, 1983, March 28, 1994, March 17, 1995, and July 29, 1997	461
Statutes	525
Treasury Regulations	544
Revenue Rulings	566
Revenue Procedures	570
Private Letter Rulings	571
Technical Advice Memoranda	573
General Counsel Memoranda	574
Notices	575
Table of Cases	576
Index 5	

# **Preface**

### **Approach and Purpose**

The author intends to meet two important goals. The primary goal is to provide the novice reader with a comprehensible explanation of the taxation by the United States of international transactions involving corporations, partnerships, and individuals. A secondary goal is to offer the experienced user a volume of timely, thorough, and practical reference material.

The area of international taxation is most complex, and the more difficult provisions within that area have been similarly described:

In keeping with the high level of complexity one has come to expect as a matter of course in the foreign tax area, the ... provisions quickly reach, and rarely leave, a plateau of statutory intricacy seldom rivaled in other sections of the Code, thus, the provisions easily qualify as a "four star" example of Byzantine architecture in a statute not noted for its economy of line.<sup>1</sup>

While the quotation described the technically onerous DISC provisions, given the extensive and rapid developments occurring over the past decades, this comment aptly describes the entire field of international taxation. As markets continue to globalize, international tax considerations multiply proportionately, if not exponentially. Moreover, Treasury is concentrating an ever-increasing level of resources and attention on international taxation issues and cross-border transactions. In light of these developments, it is particularly important that the practitioner possess a working knowledge of the international tax provisions of the United States.

Due to the volume of material in this area (and the author's desire to retain a passing familiarity with family and friends), the treatise attempts to refer the reader to other research sources through the use of footnote references. The author has attempted to review the major cases, rulings, and relevant articles in the area and to provide footnote citations for those sources. Such an approach is designed to assist in the research of a complex problem without detracting from the desired readability of the general text.

To preserve the benefits of this work, revisions will be published regularly, integrating recent cases, Rulings, and Regulations (final and proposed) as well as any legislative changes. Consequently, the treatise will grow in depth and scope with the passage of time.

<sup>1.</sup> Bittker and Eustice, Federal Income Taxation of Corporations and Shareholders  $\P$  17.14 (4th ed. 1979).

### Coverage

The treatise discusses in detail the international tax consequences, from a United States perspective, of transactions carried out by individuals, partnerships, and corporations, as well as those occurring between partnerships and corporations and their owners. The tax treatment of trusts and estates and their beneficiaries is not addressed.

The text focuses on two situations: (1) the United States taxation of United States individuals, partners, and corporations with respect to income arising from without the United States, i.e., "outbound transactions," and (2) the United States taxation of their foreign counterparts on both their United States and foreign source income, i.e., "inbound transactions."

Generally speaking, domestic individuals (i.e., citizens and residents), partners, and corporations are subject to United States taxation on all income, whatever its source. Thus, the United States tax rates are applied regardless of whether the income is derived in one of the 50 states, in the District of Columbia, or in any foreign country.<sup>2</sup> However, any taxes which the domestic individual, partner, or corporation pays to a foreign jurisdiction may qualify for either a deduction or a credit against the United States tax liability,<sup>3</sup> and certain foreign source earnings may be exempt from United States taxation.<sup>4</sup>

In contrast to the tax treatment of domestic individuals, partners, and corporations, a foreign individual, partner, or corporation is not, by virtue of any *in personam* nexus, subject to tax by the United States. Foreign individuals, partners, and corporations are subject to United States taxation only if they derive income from within the United States (i.e., United States source income) or if they derive income which is effectively connected with a United States business. Complete United States taxation of this income, however, is mitigated by Code provisions intended to encourage foreign investment in the United States (such as §871, which either eliminates or lowers the domestic tax rate to 30 percent on certain investment income) or by bi-lateral tax treaties.

### Legislative Changes

The tax acts of the last decades generated a number of changes in the international tax area. This text generally focuses on current law, touching only briefly on prior law where it is deemed significant.

### Abbreviations and Terms

In this text, *section* or § refers to sections of the United States Internal Revenue Code; *Regulations* or *Reg.*, *Proposed Regulations* or *Prop. Reg.*, *Temporary Regulations* or *Temp. Reg.* refer to Treasury Department Regulations; *Revenue Ruling* or *Rev. Rul.* refers to Rulings published by the Internal Revenue Service; *Private Letter Ruling* or *Priv. Let. Rul.* refers to Private Letter Rulings issued by the Service; *Technical Advice Memorandum* or *Tech.* 

<sup>2.</sup> IRC §§ 1 and 11.

<sup>3.</sup> IRC §§ 164 and 901–908. See discussion at chapter 6.

<sup>4.</sup> IRC §911. See discussion at chapter 3.

<sup>5.</sup> See discussion at chapters 17-19.

<sup>6.</sup> See discussion at chapters 13–15.

Adv. Memo. refers to Technical Advice Memoranda issued by the Service; and Revenue Procedure or Rev. Proc. refers to Revenue Procedures published by the Service. A domestic person or United States person refers generically to United States corporations, partners, citizens, and residents. A foreign person refers to a non-resident individual, partner, or a foreign corporation.

### **Relevant Dates and Reader Input**

This work is current through July 31, 2013. Future developments will be covered in forthcoming chapter revisions. Readers are encouraged to make suggestions and comments which will be reflected in future editions.

### **Acknowledgments**

The author thanks those instrumental in the successful preparation and completion of this work. Their assistance was invaluable and deeply appreciated. Particular thanks is extended to Barry Quirke and Lowell Yoder who are partners at McDermott Will & Emery specializing in international taxation. Through their patience and guidance in teaching courses in Advanced International Taxation and Controlled Foreign Corporations at the Northwestern Tax Program I was introduced to the intersection of geometry and international taxation. As a consequence, I have attempted in the Ninth Edition to incorporate a more modern approach into the text. While my efforts pale by comparison to what they displayed in the classroom, I am building upon their foundation and, like fine wine, hope to improve with age. I can never thank them enough for permitting me to observe first-hand their introduction to life as an international tax lawyer.

Additional thanks is due to Stephanie Hoffer for her co-authorship assistance on the Sixth Edition, and to Olugbenga Ishmael and Gabriella Olteanu, who served as research assistants in the course of the revision. Their assistance, rendered under less than ideal circumstances, improved the quality of the finished work.

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Philip F. Postlewaite Chicago, Illinois

# Introduction

#### Overview

In today's globalizing climate, even a mid-sized United States business must necessarily consider selling its goods or services outside of the United States; similarly, a mid-sized foreign business will view the United States as a potentially lucrative market. With the recent developments in the international arena, namely the democratization of Eastern Europe, the increasing strength of the European Union, and the rise of Brazil, China, and India as major commercial centers, the pace of globalization will only accelerate.

In this treatise, the United States tax rules applicable to "outbound" (i.e., Volume 1) and "inbound" (i.e., Volume 2) transactions and investments are discussed. An outbound transaction is defined by either the investment or the conduct of business by a United States person abroad, e.g., if A, a United States citizen, invests in an interest bearing bank account in Switzerland or Z Corporation, incorporated in Delaware, sells shoes in Argentina. Conversely, an inbound transaction is defined by either the investment or the conduct of business by a foreign person within the United States, e.g., if C, a Swiss resident, invests in an interest bearing bank account in the United States or W Corporation, incorporated in Buenos Aires, sells Argentine wine in the United States. Since either type of transaction may be impacted by the income tax treaties which the United States has entered with foreign jurisdictions, those treaties and their technical explanations must be considered as well.

### **Some Fundamental Questions**

In deciding how to tax cross-border transactions, every country must answer a series of fundamental policy and pragmatic questions in devising its system of international taxation. Among these questions are:

- 1. How should domestic individuals, partners, and corporations be distinguished from other individuals, partners, and corporations?
- 2. Is it proper to tax domestic individuals, partners, and corporations on all of their income earned throughout the world or should taxation be limited to income derived within their home countries, a so-called territorial basis of taxation?
- 3. If domestic individuals, partners, and corporations are taxed by their home countries on a worldwide basis, how should foreign taxes imposed on such taxpayers' overseas operations be taken into account? Should an exemption be provided for such overseas income or should a deduction or credit be granted for the foreign taxes imposed on that income?
- 4. How are individuals, partners, and corporations other than domestic individuals, partners, and corporations to be taxed?
- 5. What are the likely international economic and political ramifications of any given system of taxation?

In addressing these questions with respect to corporate entities, the United States has chosen to draw a distinction between domestic corporations and foreign corporations. A domestic corporation (sometimes referred to as a "United States corporation") is any corporation which is created or organized in the United States. A foreign corporation is any corporation which is not a United States corporation.

From a policy standpoint, the propriety of this situs of formation demarcation may be questioned. It might be preferable, for example, to view a Delaware corporation which conducts all of its activities in France and which is managed and controlled there as a foreign corporation rather than as a United States corporation. On the other hand, the advantage of the situs of formation test is that, compared to other tests which could be adopted, it is comparatively simple and objective in application, at least in the case of a corporation created under the general corporation law of one of the 50 states or that of a foreign country.<sup>3</sup> Thus, even though the situs of formation test generally focuses merely on where a corporation's charter is filed, rather than upon theoretically more meaningful economic and operational criteria, the test is probably justified on grounds of administrative convenience.<sup>4</sup>

A similar objective approach exists as regards the classification of individuals and domestic partners, with a distinction drawn between citizens and residents of the United States and non-residents as well as domestic corporations and foreign corporations. Historically, with regard to individuals, the classification issue turned on the relevant facts and circumstances with an emphasis on ascertaining whether the individual's economic and personal ties rested more closely in the United States or a foreign jurisdiction. Congress, however, adopted more objective tests with an almost exclusive focus on time spent in the United States rather than on a social or economic nexus. As in the corporate context, for better or for worse, this time-line approach appears premised on administrative ease and certainty.<sup>5</sup>

# Taxation of Domestic and Foreign Individuals and Corporations

Domestic individuals and corporations are subject to United States tax on all of their income, wherever in the world it is derived.<sup>6</sup> Foreign individuals and corporations are sub-

- 1. IRC §7701(a)(4); Reg §301.7701-5.
- 2. IRC §7701(a)(5); Reg §301.7701-5. See discussion at chapter 1.
- 3. More complicated questions may arise in less formal situations in determining where an entity has been created or organized for \$\$7701(a)(4) and 7701(a)(5) purposes. See *Compagnie Financiere De Suez Et De L'Union Parisienne*, CtCls, 74-1 USTC ¶9254, 492 F2d 798 (1974) (entity was Egyptian, rather than French; hence not entitled to benefits of French tax treaty with United States); Priv. Let. Rul. 8305138 (contractual arrangement under Luxembourg law created entity taxable as corporation under \$7701).
- 4. The threshold issue of whether a particular entity constitutes a corporation for tax purposes for many enterprises is governed by the check-the-box Regulations. See generally Willis and Postlewaite, Partnership Taxation, chapters 1, 3, and 21 (Warren, Gorham and Lamont, 7th ed. 2011). See also discussion at chapters 11 and 22.
- 5. IRC \$7701(b). See discussion at chapter 1. See also Reg. \$301.7701-3(h). In the tax treaty context, the determination is typically one of facts and circumstances deciding whether the claimant is a resident as defined by treaty. See discussion at chapters 5 and 13.
- 6. IRC §§1 and 11(a); Reg §§1.1-1(c) and 1.11-1(a). A noteworthy exception for United States individuals, discussed at chapter 3, is the §911 exclusion for foreign sourced earned income.

ject to such tax only on income effectively connected to the conduct of a trade or business in the United States and certain other specified income derived from United States sources. If resident in a treaty country, foreign residents are subject to tax only on income attributable to a permanent establishment in the United States and certain other income addressed by the governing treaty.

### Foreign Tax Credit

In this era of cross-border transactions, United States persons are potentially subject to double taxation—by the United States on worldwide income and by the country in which the income is derived. The foreign tax credit mitigates this exposure. If a domestic individual or corporation derives income from sources outside of the United States and incurs a foreign income tax (or certain other types of foreign taxes) on that income, the United States allows that taxpayer to claim a tax credit for those foreign taxes paid. The credit generally is available to the extent that the foreign tax does not exceed the amount of United States tax which would have been imposed on that income had the credit not been available. Thus, if a United States taxpayer derives 20 percent of its taxable income from foreign sources, its foreign tax credit may generally equal no more than 20 percent of its tentative United States tax liability (computed before applying the foreign tax credit). On the credit is tentative United States tax liability (computed before applying the foreign tax credit).

Except to a very limited extent, a foreign tax credit is not available for United States tax purposes for foreign taxes paid by a foreign individual or corporation on income which is subject to United States tax.<sup>10</sup> Thus, from a policy standpoint, the United States generally regards the country of income source as having the primary right to tax such income.<sup>11</sup>

## **Certain Special Regimes**

Because domestic corporations are subject to United States tax on all of their worldwide income while foreign corporations are generally not subject to such tax on income

<sup>7.</sup> IRC §§1, 11(d), 871, 881, 882, 1441, and 1442. Under §897(a), gain or loss which is derived by a foreign individual or corporation from the disposition of a United States real property interest is deemed to be derived from the conduct of a United States trade or business. See discussion at chapter 19. Some foreign source income may also be subject to United States tax. See discussion at chapter 18.

<sup>8.</sup> IRC §§ 901–908. See discussion at chapter 6.

<sup>9.</sup> IRC § 904. This limitation is applied separately to passive and active types of foreign income. IRC § 904(d).

<sup>10.</sup> IRC § 906. See discussion at chapter 18.

<sup>11.</sup> Under a relevant tax treaty, the country of income source may agree not to tax the income of corporations, partners, or individuals resident in the other signatory country in certain situations or may agree that it will tax such income only if certain conditions are present. The United States, for example, generally agrees not to tax the business profits of a foreign individual or corporation resident in a signatory country unless that taxpayer maintains a permanent establishment within the United States and such business profits are attributable to that permanent establishment. Tax treaties are discussed at chapters 5 and 13–15. Additionally, tax treaties frequently address the availability of the foreign tax credit.

derived outside of the United States, the United States has enacted certain provisions applicable to foreign corporations owned by United States corporations, partners, or individuals. Entities subject to special tax rules for their United States owners are the Controlled Foreign Corporation and the Passive Foreign Investment Company.<sup>12</sup>

Generally, these special taxing regimes are designed to prevent the deferral of United States tax by the formation or use of foreign corporations by United States shareholders. For example, assume that a United States corporation, X, establishes a foreign corporation, Y, to which X contributes \$100. Y then deposits that \$100 in a London bank account. Y itself will not be subject to United States tax on its interest income. However, under the Controlled Foreign Corporation rules, interest earned on the \$100 deposit (net of expenses) generally must be reported by X as ordinary income on its tax return.

Two general overlays to international transactions must also be considered. A special anti-abuse regime is set forth under §367 which triggers the inherent gain in property transferred outside the borders of the United States to foreign entities. Similarly, §482 affords the Service a powerful tool to re-allocate income, deductions, and credits between related parties if those parties fail to deal with each other at arm's length. These provisions are broad and fairly unforgiving checks on the generosity of the United States as regards cross-border transactions in which potentially taxable income is being shifted outside of its reach.

### No Ruling Position of Service

Given the complex system described above, if possible, tax advisers would prefer to issue professional opinions and/or structure business transactions when they can be *certain* of the tax consequences. Provided certain specified procedures are followed and information submitted, the Service will issue a Private Letter Ruling to a taxpayer stipulating to the tax consequences of the proposed transaction. The Private Letter Ruling will bind both the taxpayer and the Service provided the facts as submitted in the request are consistent with those of the transaction as *actually* structured. Revenue Procedure 2011-1<sup>15</sup> provides a detailed listing of the procedural and factual requirements for such a request.

Additionally, the Internal Revenue Service annually issues a Revenue Procedure which provides an updated list of issues under the jurisdiction of the associate chief counsel (international) on which the Service will *not* issue guidance through the issuance either of an advance letter ruling or a determination letter. The purpose of no Ruling Revenue Procedures is to alert taxpayers and their advisers of those topics which are off limits for discussion. However, the topics listed in the Revenue Procedure also alert the practicing bar of controversial issues on which the Service is unwilling to announce its position

<sup>12.</sup> IRC §§951–964 (Controlled Foreign Corporations) and §§1291–1297 (Passive Foreign Investment Companies). See discussion at chapter 7 and chapter 8 respectively.

<sup>13.</sup> See discussion at chapters 9 and 20.

<sup>14.</sup> See discussion at chapters 10 and 21.

<sup>15. 2011-1</sup> CB 1.

<sup>16.</sup> See Rev. Proc. 2011-7, 2011-1 CB 233.

publicly as well as those in which the Service is prone to challenge taxpayer actions. Thus, a survey of these topics can be most informative from either standpoint.

The Revenue Procedure is divided into five sections. The first section describes its general purpose and alerts taxpayers to significant changes from the prior year's no Ruling Revenue Procedure. In many ways, the new sections are most revealing, since they suggest the latest hot button topics in the international area.

Section 3 of the procedure identifies questions, problems, and general areas on which the Service will not rule *under any circumstances*.

Section 4 lists areas in which letter rulings will not *ordinarily* be issued. However, the Revenue Procedure notes that exceptions will be made where unique and compelling reasons justify the issuance of a letter ruling. Even if a taxpayer and/or the taxpayer's adviser concludes that their situation is unique, they are put on notice that the matter should be discussed with the Service prior to submission of an official request.

As indicated by the many issues on which the Service will not (or generally will not) rule, taxpayers and their advisers considering such transactions or structures generally will not enjoy the option of receiving the guidance and the blessing of the Service. Additionally, taxpayers acting in these areas should be prepared for greater scrutiny of such a transaction by the Service than would normally occur.

#### The World Becomes Geometric

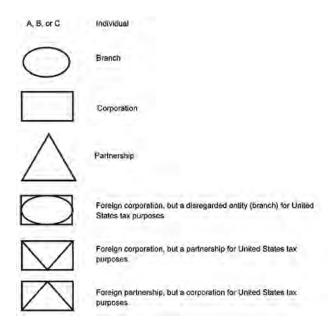
As the number of commercial transactions involving international tax transactions has increased exponentially over the last decade, their depiction diagrammatically is replete with geometric symbols. Much of this is attributable to the check-the-box Regulations and the rise of hybrid entities, i.e., those which are treated for tax purposes by one jurisdiction as a separate entity (a corporation) and by the other jurisdiction as a conduit entity (a partnership, a branch, or a division).<sup>17</sup>

In the offices of international tax practitioners, typically on blackboards, whiteboards, computers, or power point presentations, the world of geometry comes alive as proposed structures are scrutinized, amended, rejected, or embraced. Thus, a mathematical language has arisen in which geometric symbols represent entities to be employed in the proposed transaction and their characterization for United States tax purposes.

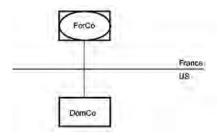
As presented below, various geometric shapes, ranging from the oval to the triangle to the rectangle, represent the tax states of various enterprises. While the legend presented below is that which will be utilized in this treatise, it is imperative, particularly when working with foreign lawyers, that all are using the symbols consistently. For example, some European practitioners employ the oval to represent a permanent establishment. From the perspective of a United States tax practitioner, the oval typically represents a branch or a division. While such can constitute a permanent establishment depending upon the governing facts and circumstances, not all constitute a permanent establishment. Thus, the cautious practitioner should start with some basic ground rules to which all parties agree regarding the meaning of the various geometric symbols which appear in the structure being considered.

The legend being employed in this treatise is as follows. It should be noted that these symbols appear nowhere in the Code or Regulations.

<sup>17.</sup> See discussion at chapters 1 and 12.

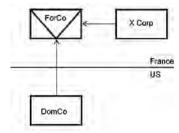


Typically, such symbols will not appear alone but will be accompanied by others. As a consequence, it is important to indicate the relevant jurisdictions involved. For example, if a domestic Corporation A formed a French subsidiary enterprise, Corporation W, which elected/defaulted to disregarded entity status, the diagrammatic presentation would appear as follows:



While not universally followed, it is frequently helpful to list the relevant jurisdictions on the separate sides of the delineation line between countries. Additionally, there is a growing preference in depicting hybrid partnership entities to point the triangle in the direction of the jurisdiction in which it is treated as a partnership.

For example, in the above-described transaction, if Corporation X had joined another French enterprise, Corporation Y, in forming Enterprise W and for United States tax purposes had elected to treat Enterprise W as a partnership, the transaction would appear as follows:



By scrutinizing the diagram, the reader would conclude that Corporation X and Corporation Y formed an enterprise treated as a corporation for tax purposes by France but as a partnership by the United States.